

CITY OF SANTA ROSA  
CITY COUNCIL

TO: MAYOR AND CITY COUNCIL  
FROM: NANCY ADAMS, TRANSPORTATION PLANNER  
TRANSPORTATION AND PUBLIC WORKS  
SUBJECT: ROAD REPAIR AND ACCOUNTABILITY ACT OF 2017 SENATE  
BILL 1 TRANSPORTATION FUNDING FISCAL YEAR 2022/2023  
PROJECT LIST

AGENDA ACTION: RESOLUTION

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RECOMMENDATION

It is recommended by the Transportation and Public Works Department that the Council, by resolution, authorize the submittal of the Highway 101 Bicycle and Pedestrian Overcrossing project to the California Transportation Commission in order to receive Fiscal Year 2022/2023 apportionment of Senate Bill 1 Road Maintenance and Rehabilitation Account in the amount of \$3,914,094.

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EXECUTIVE SUMMARY

This resolution will satisfy the accountability requirements of Senate Bill 1 (SB1) Transportation funding (FY 2022/2023) as described in The Road Repair and Accountability Act of 2017 - Local Streets and Roads Funding 2021 Annual Reporting Guidelines.

BACKGROUND

In March 2021, the California Transportation Commission (CTC) adopted the Road Repair and Accountability Act of 2017 SB1 2021 Annual Reporting Guidelines. The Reporting Guidelines require that pursuant to Streets and Highway Code (SHC) Section 2034(a)(1), prior to receiving an apportionment of Road Maintenance and Rehabilitation Account (RMRA) funds from the State Controller in a fiscal year, a city must submit to the CTC a list of projects proposed to be funded with these funds pursuant to an adopted resolution of the governing body by July 1, 2021.

On September 26, 2017, the Council by Resolution 2017-197 amended the FY 2017/2018 adopted Capital Improvement Program budget to appropriate \$992,535 of FY 2017/2018 SB1 funding, to the Fulton Road Reconstruction – Occidental Road to West Third Street project. FY 2017/2018 was the initial allocation under SB 1 for the RMRA funds.

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On April 10, 2018, the Council by Resolution 2018-053 authorized the submittal of the following two projects: 1) Pacific Avenue reconstruction – Montecito Avenue to Humboldt Street; and 2) SMART Hearn multi use crossing for the FY 2018/2019 allocation in the amount of \$2,935,933.

On April 9, 2019, the Council by Resolution 2019-039 authorized the submittal of the following project: Sonoma Avenue pavement rehabilitation – Bobelaine Drive to E Street for the FY 2019/2020 allocation in the amount of \$2,834,676.

On April 7, 2020, the Council by Resolution 2020-048 authorized the submittal of the following project: Fulton Road widening and reconstruction – Guerneville Road to Piner Road for the FY 2020/2021 allocation in the amount of \$3,487,355.

On June 8, 2021, the Council by Resolution 2021-096 authorized the submittal of the following project: Fulton Road widening and reconstruction – Guerneville Road to Piner Road for the FY 2020/2021 allocation in the amount of \$3,432,536.

Below is a summary table of the SB1 RMRA funded projects to date:

| Project                                 | Resolution # | Fiscal Year | SB1 Funds   | Project Status                                              |
|-----------------------------------------|--------------|-------------|-------------|-------------------------------------------------------------|
| Fulton Rd reconstruction                | 2017-197     | 2017/2018   | \$992,535   | Completed 2019                                              |
| Pacific Ave reconstruction              | 2018-053     | 2018/2019   | \$2,795,917 | Completed 2022                                              |
| SMART Hearn multi use crossing          | 2018-053     | 2018/2019   | \$140,016   | Completed 2021                                              |
| Sonoma Ave pavement rehabilitation      | 2019-039     | 2019/2020   | \$2,834,676 | Design complete Fall 2022<br>Construction begin Summer 2023 |
| Fulton Road widening and reconstruction | 2020-048     | 2020/2021   | \$3,487,355 | Construction begin Summer 2022                              |
| Fulton Road widening and reconstruction | 2021-096     | 2021/2022   | \$3,432,536 | Construction begin Summer 2022                              |

The Streets and Highway Code SHC Section 2030(b)(1) and (2) provide a number of example projects and uses for RMRA funding that include, but are not limited to, the following: • Road maintenance and rehabilitation. • Safety projects. • Railroad grade separations. • Complete street components, including active transportation purposes, pedestrian and bicycle safety projects, transit facilities, and drainage and stormwater capture projects in conjunction with any other allowable project.

The City anticipates that SB1 will generate an estimated annual amount of \$3.5 million in additional road maintenance funds once fully implemented. Even with this new funding, we are still left with a shortfall of approximately \$10 million annually.

### PRIOR CITY COUNCIL REVIEW

See Background for prior City Council review.

### ANALYSIS

To be eligible for funding, Santa Rosa must provide evidence to the CTC by July 1, 2022, that projects proposed for RMRA funding through the Local and Streets and Roads Program are included in an adopted resolution. This will be an ongoing annual requirement for the City to remain eligible for the funds. The approved project list within the resolution must include the four statutorily required elements for each project:

1. Location
2. Description
3. Estimated useful life
4. Proposed schedule

Staff is requesting that the FY 2022/2023 allocation of \$3,914,094 from RMRA be used to construct the following project:

- Highway 101 Bicycle and Pedestrian Overcrossing

As part of the FY 2022/2023 CIP budget, staff proposed that \$3,914,094 of RMRA funds be appropriated to the Highway 101 Bicycle and Pedestrian project. In addition, it was anticipated the staff will need to request FY 2023/2024 (estimated at \$3.5M) of RMRA funds to fully fund the construction phase of the project. The RMRA funds will be leveraged with Active Transportation Program (ATP) funds, State Transportation Improvement Program (STIP) funds, gas taxes and Transportation Development Act (TDA) Article 3 funds to complete the construction.

The project will construct a Class I ADA accessible and mode-separated bicycle and pedestrian overcrossing over US Highway 101, north of College Avenue near Santa Rosa Junior College, Santa Rosa High School and Coddington Mall including new crosswalk, curb ramps and pedestrian lighting and ADA compliant ramps and touchdown landings on Elliott Avenue and Edwards Avenue.

The overcrossing will provide a safe alternative for bicyclists and pedestrians crossing US 101 in the vicinity of schools and transit and provide a continuous and ADA-compliant pedestrian and bicycle path to improve east-west connectivity across US 101 in the northern half of the City. The overcrossing mode-separated Class I pathway includes a dedicated 5-foot-wide walking lane and 8-foot-wide two-way cycle track. US 101 creates a barrier between the existing and proposed bikeways on both sides of the freeway. Steele Lane and College Avenue are approximately one mile apart and provide the only crossings of US 101 for approximately two miles. This distance exceeds the comfortable range for pedestrians and many cyclists. The estimated useful life of the overcrossing is expected to be twenty (20) years.

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Based on anticipated receipt of funds from RMRA, the project is expected to be a multiyear project. The proposed project schedule is:

May 2021 - Begin Design  
August 2023 – End Design/Award Construction Contract  
October 2023 – Begin Construction  
December 2025 – End Construction

During the FY 2022/2023 Capital Improvement Program (CIP) budget discussions, staff will be updating the City Council on the five-year pavement plan. TPW is striving to deliver two large-scaled projects over the next five years.

Highway 101 Hearn Avenue Interchange  
Highway 101 Bicycle and Pedestrian Overcrossing

In order to fully fund the construction phase for the Highway 101 Bicycle and Pedestrian Overcrossing project, the City needs to request RMRA funding for FY 2022/2023 and FY 2023/2024.

During the Fiscal Year 2018/2019 budget study sessions, City Council approved the following 5-Year CIP Plan for the newly issued SB1 funds:

FY 17/18 – Fulton Road – 3rd Street to Occidental Road (pavement rehabilitation)  
FY 18/19 – Pacific Avenue – Montecito Avenue to Humboldt Street (reconstruction)  
FY 19/20 – Sonoma Avenue – Bobelaine Drive to E Street (pavement rehabilitation)  
FY 20/21 – Calistoga Road – Montecito Avenue to Highway 12 (pavement rehabilitation)  
FY 21/22 – Colgan Avenue – Santa Rosa Avenue to Petaluma Hill Road (reconstruction).

The RMRA funding being requested for Calistoga Road and Colgan Avenue will need to be revised to:

FY 24/25 - Calistoga Road  
FY 25/26 - Colgan Avenue

This is due to the two-year allocations that were used for the Fulton Road widening (FY 20/21 and FY 21/22) and two-year allocations being requested for the Highway 101 Bicycle and Pedestrian Overcrossing (FY 22/23 and FY 23/24).

#### FISCAL IMPACT

Approval of this action does not have an impact on the general fund. The SB1 funds will be leveraged with non-general funds to close any potential funding shortfall needed to construct the project.

### ENVIRONMENTAL IMPACT

The Highway 101 Bicycle and Pedestrian Overcrossing Project has been reviewed in compliance with the California Environmental Quality Act (CEQA) and an Initial Study/Mitigated Negative Declaration (IS/MND) was prepared and distributed for the required 30-day public review period on June 22, 2020. The IS/MND was adopted by CalTrans in March of 2021. This funding would support a previously analyzed project under the requirements of CEQA therefore, no further environmental review is required. The Project has also been reviewed pursuant to the National Environmental Policy Act (NEPA) and qualifies for a Categorical Exclusion. The Categorical Exclusion (CE) for the project was certified by CalTrans and the IS/MND for the project were certified in March 2021.

### BOARD/COMMISSION/COMMITTEE REVIEW AND RECOMMENDATIONS

Not Applicable

### ATTACHMENTS

- Resolution

### CONTACT

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