

CITY OF SANTA ROSA  
CITY COUNCIL

TO: MAYOR AND CITY COUNCIL  
FROM: NANCY ADAMS, TRANSPORTATION PLANNER  
TRANSPORTATION AND PUBLIC WORKS DEPARTMENT  
SUBJECT: 2021 REGIONAL ACTIVE TRANSPORTATION PROGRAM  
CYCLE 5 RESOLUTION OF LOCAL SUPPORT - FOR HIGHWAY  
101 BICYCLE AND PEDESTRIAN OVERCROSSING PROJECT

AGENDA ACTION: RESOLUTION

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RECOMMENDATION

It is recommended by the Transportation and Public Works Department that the Council, by resolution: 1) authorize the filing of an application for federal Regional Discretionary grant funds through the Metropolitan Transportation Commission Active Transportation Program for the Highway 101 Bicycle and Pedestrian Overcrossing project in the amount of \$12.0 million; 2) authorize the use of \$2.5 million of Senate Bill 1 funds and \$550,000 of Transportation Development Act funds to match the federal funds being requested; 3) make various representations required by funding agencies and provide assurances that the City will complete the project and satisfy other grant requirements; and 4) authorize the Assistant City Manager to negotiate and execute any master agreement, amendments thereto or other agreements and documents necessary to apply for and administer the grant funding, subject to approval as to form by the City Attorney.

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EXECUTIVE SUMMARY

This resolution will 1) authorize the filing of an application for federal Regional Discretionary grant funds through the Metropolitan Transportation Commission (MTC) Active Transportation Program (ATP) for the Highway 101 Bicycle and Pedestrian Overcrossing project in the amount of \$12.0 million; 2) authorize the use of \$2.5 million of Senate Bill 1 (SB1) funds and \$550,000 of Transportation Development Act (TDA) funds to match the federal funds being requested; 3) make various representations required by funding agencies and provide assurances that the City will complete the project and satisfy other grant requirements and 4) authorize the Assistant City Manager to negotiate and execute any master agreement, amendments thereto or other agreements and documents necessary to apply for and administer the grant funding, subject to approval as to form by the City Attorney. This resolution supports Council Goal 5 by investing in and sustaining infrastructure and transportation. The bicycle & pedestrian overcrossing would close a gap in east-west bicycle and pedestrian travel in

the Santa Rosa Junior College (SRJC) area caused by US-101 and improve accessibility to alternative transportation facilities, such as Sonoma Marin Area Rail Transit (SMART) and CityBus high frequency transit route on Mendocino Avenue.

### BACKGROUND

1. California's ATP uses state and federal funds to support projects and programs that make walking and biking better travel options for residents within the state.
2. The California Transportation Commission (CTC) approved the State and Regional MTC ATP guidelines at its March 25, 2020 meeting.
3. Applications for both the highly competitive statewide and regional ATP were due September 15, 2020.
4. The City submitted an ATP application requesting \$12.0 million for the construction phase of the Highway 101 Bicycle and Pedestrian Overcrossing to both the state and MTC for consideration.
5. While the application was not awarded funds in the statewide competition, MTC awarded the City with funds from their regional award at their April 28, 2021 Commission meeting.
6. MTC's 2021 ATP fund estimate was \$37.0 million of programming capacity for the region. They received 61 applications and funded 8 projects including the City's project. The CTC then approved MTC's regional list of projects including Santa Rosa's project at their meeting on June 23, 2021.
7. The Highway 101 Bicycle and Pedestrian Overcrossing is identified in the City's General Plan, the Bicycle and Pedestrian Master Plan 2010, the Bicycle and Pedestrian Master Plan Update (2018), and the North Santa Rosa Station Area Specific Plan. The overcrossing also supports climate policies identified in the Climate Action Plan.
8. In March 2021, the state and federal environmental documents for the overcrossing were approved.
9. Using federal funds from the One Bay Area Grant Program (OBAG) 2 received in 2017, the City Council awarded a consultant contract in April 2021 to begin the design phase of the overcrossing.

### PRIOR CITY COUNCIL REVIEW

On May 12, 2008, the City Council, by Resolution No. 27078, approved Cooperative Funding Agreement No. M71406 with Sonoma County Transportation Agency (SCTA) to provide \$50,000.00 in funding to the City for the feasibility study of the Santa Rosa

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Bicycle and Pedestrian Overcrossing at Highway 101.

On November 30, 2010, the City Council, by Resolution No. 27774, accepted the Santa Rosa Bicycle and Pedestrian Bridge Feasibility Study prepared by Steven Grover & Associates.

On November 15, 2011, the City Council adopted Resolution No. 28013, approving the Cooperative Agreement between Caltrans and the City of Santa Rosa for completion of the Project Initiation Document for the Santa Rosa Junior College Pedestrian and Bicycle Overcrossing on US Highway 101.

On September 1, 2015, the City Council, by Resolution No. 28681, approved the first amendment to Cooperative Agreement M71406 between SCTA and the City of Santa Rosa, making available a total of \$250,000.00 of Measure M funding for the proposed Bike-Pedestrian Access across Highway 101 project.

On June 15, 2016, the City Council, by Resolution No. 28801, approved the Budget for the City of Santa Rosa for Fiscal Year 2016-17, which included \$500,000.00 for the preparation of US Highway 101 – Bicycle and Pedestrian Bridge Project Approval and Environmental Documentation (PA&ED) phase.

On September 13, 2016, the City Council, by Resolution No. 28859, approved Cooperative Agreement No.04-2617 between the State of California and the City of Santa Rosa authorizing Caltrans to provide Independent Quality Assurance for the PA&ED phase for the US Highway 101 – Bicycle and Pedestrian Overcrossing.

On October 11, 2016, the City Council by motion authorized the Director of Transportation and Public Works to submit grant applications for the pavement rehabilitation project and the Highway 101 bicycle and pedestrian bridge design phase to the SCTA for consideration in the OBAG 2 program.

On June 20, 2017, the City Council, by motion, approved Project Work Order A010019-2016-01 in the not-to-exceed amount of \$907,559.00 with BKF Engineers for the PA&ED phase for the US Highway 101 – Bicycle and Pedestrian Overcrossing.

On July 18, 2017, the City Council, by Resolution No. 2017-137, approved 1) the filing of applications for federal Surface Transportation Program (STP)/Congestion Mitigation and Air Quality (CMAQ) grants through the MTC OBAG 2 for the pavement rehabilitation of various streets and the design for the Highway 101 bicycle and pedestrian bridge; and 2) authorized the use of non-general funds (local utility impact fees, Capital Facilities Fees, Measure M funds, gas tax, and Transportation Development Act Article III funds) to match the federal funds being requested; and 3) provide assurances that the City will complete the projects and appropriate federal funds into the projects.

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On March 20, 2018, the City Council, by motion, approved Amendment No. 1 to Project Work Order with BKF Engineers to evaluate an additional project location, the Range Avenue-Bear Cub Way alignment, for the PA&ED phase for the US Highway 101 – Bicycle and Pedestrian Overcrossing, increasing the contract amount by \$379,344, for a total amount of \$1,286,903.

On July 21, 2020, the City Council provided input on the draft environmental document for the Bicycle and Pedestrian Overcrossing.

On August 25, 2020, the City Council, by Resolution 2020-141, authorized the Assistant City Manager to submit a grant application to the CTC and the MTC requesting ATP grant program funds for the right of way and construction phases of the Highway 101 Bicycle and Pedestrian Overcrossing and authorize the Assistant City Manager to execute the Matching Grant Agreement and all required documents to administer the grant.

On September 15, 2020, the City Council, by Resolution No. RES-2020-151, approved a cooperative agreement between Caltrans and the City of Santa Rosa for independent quality management assessment during the preparation of the project plans, specification, and estimate for the improvements to the Highway 101 Bicycle and Pedestrian Overcrossing.

On April 27, 2021, the City Council, by Resolution No. RES-2021-060, approved a professional services agreement to provide professional design and right of way services for the preliminary engineering phase of the overcrossing.

### ANALYSIS

1. The grant process requires the passage of a resolution by the local jurisdiction which authorizes filing an application for Regional Discretionary grant funds through the MTC ATP, authorizes the local match (11.47% minimum) for the federally funded project and assures that the project will be delivered in accordance with MTC Resolution 3606 (regional project delivery milestones).
2. On June 23, 2021, the CTC approved the list of projects for the ATP Cycle 5 federal transportation funds which included the Highway 101 Bicycle and Pedestrian Overcrossing.
3. Project financial plan shown in Table below for the construction phase of the overcrossing:

<b>Project Phase</b>	<b>Amount</b>	<b>Funding Source</b>	<b>Funding Status</b>
Construction	\$12,000,000	ATP (federal)	Secured
Construction	\$2,500,000	SB1 Gas Tax (state)	Secured

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<b>Project Phase</b>	<b>Amount</b>	<b>Funding Source</b>	<b>Funding Status</b>
Construction	\$550,000	Transportation Development Act 3 (TDA3) (state)	Secured
Construction	\$4,000,000	OBAG3 (federal)	Expected
Construction	\$2,000,000	RM3 (MTC)	Expected
<b>Total</b>	<b>\$21,050,000</b>		

4. The project schedule for the construction phase is shown below (pending available funding):

June 2023 – Award Construction Contract  
October 2023 – Begin Construction  
December 2025 – End Construction

FISCAL IMPACT

Expected/secured funding sources for the overcrossing are detailed in table under the analysis section. No general funds will be used to complete the project.

ENVIRONMENTAL IMPACT

The Highway 101 Bicycle and Pedestrian Overcrossing Project has been reviewed in compliance with the California Environmental Quality Act (CEQA) and an Initial Study/Mitigated Negative Declaration (IS/MND) was prepared and distributed for the required 30-day public review period on June 22, 2020. The Project has also been reviewed pursuant to the National Environmental Policy Act (NEPA) and qualifies for a Categorical Exclusion. The Categorical Exclusion (CE) and the IS/MND for the project were certified in March 2021.

BOARD/COMMISSION/COMMITTEE REVIEW AND RECOMMENDATIONS

On April 18, 2019, the Design Review Board (DRB) provided input on the preliminary overcrossing design elements.

Staff has provided the Bicycle and Pedestrian Advisory Board (BPAB) with ongoing updates on the Bicycle and Pedestrian Overcrossing.

NOTIFICATION

Not applicable.

ATTACHMENTS

- Resolution

CONTACT

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