

CITY OF SANTA ROSA  
CITY COUNCIL

TO: MAYOR AND CITY COUNCIL  
FROM: DAN HENNESSEY, DIRECTOR OF TRANSPORTATION AND  
PUBLIC WORKS DEPARTMENT  
SUBJECT: COOPERATIVE AGREEMENT BETWEEN THE STATE OF  
CALIFORNIA AND THE CITY OF SANTA ROSA FOR THE  
CONSTRUCTION PHASE OF THE HIGHWAY 101 BICYCLE AND  
PEDESTRIAN OVERCROSSING

AGENDA ACTION: RESOLUTION

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RECOMMENDATION

It is recommended by the Transportation and Public Works Department that the Council, by resolution, approve and delegate authority to the City Manager to negotiate and execute Cooperative Agreement Number 04-3020 between the State of California, acting through its Department of Transportation (Caltrans), and the City of Santa Rosa, authorizing Caltrans to provide quality management assessment of construction activities for the Highway 101 Bicycle and Pedestrian Overcrossing project.

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EXECUTIVE SUMMARY

This proposed action will approve Cooperative Agreement Number 04-3020 between Caltrans and the City of Santa Rosa (City) for independent quality management assessment of construction activities for the Highway 101 Bicycle and Pedestrian Overcrossing project.

Under the Cooperative Agreement, the City will be the Implementing Agency for the Construction Phase; however, Caltrans will be responsible for the Quality Management Assessment (QMA). Caltrans will not require payment for their oversight tasks from the City. Caltrans is responsible for the costs that they incur in performing work during this phase.

This resolution supports Council Goal 5 by building sustainable infrastructure. The bridge extends from Elliott Avenue to Edwards Avenue and proposes to connect bicycle and pedestrian routes in northern Santa Rosa currently fractured by the Highway 101 (US-101). This single pylon cable stayed bridge is aiming to create a vision of change and connection to the residents east and west of the facility. The bicycle and pedestrian

COOPERATIVE AGREEMENT BETWEEN THE STATE OF CALIFORNIA AND THE  
CITY OF SANTA ROSA FOR THE CONSTRUCTION PHASE OF THE HIGHWAY 101  
BICYCLE AND PEDESTRIAN OVERCROSSING  
PAGE 2 OF 5

overcrossing will be more inviting to bicyclists and pedestrians crossing over the US-101 while reducing vehicle and pedestrian conflict on College Avenue and Steele Lane.

BACKGROUND

The City of Santa Rosa, in coordination with the California Department of Transportation (Caltrans), has been in plans for several years to construct a bicycle and pedestrian shared-use overcrossing spanning the Highway 101 (US-101). The Project is needed to accommodate and provide safe access to bicyclists and pedestrians in areas east and west of US-101 in the northern half of Santa Rosa.

Due to the location of the bridge over US-101, Caltrans is requiring oversight of the design and construction of the bridge. Caltrans has reviewed the environmental, right of way and design phases of work to date and their comments related to the Caltrans Right of Way have been incorporated into the Project.

Caltrans also is the administering agency for the federal grants the project has received.

PRIOR CITY COUNCIL REVIEW

On May 12, 2008, the City Council, by Resolution No. 27078, approved the Cooperative Funding Agreement No. M71406 with Sonoma County Transportation Authority (SCTA) to provide \$50,000 in funding to the City for the feasibility study of the Santa Rosa Bicycle and Pedestrian Bridge at Highway 101.

On November 30, 2010, the City Council, by Resolution No. 27774, accepted the Santa Rosa Bicycle and Pedestrian Bridge Feasibility Study prepared by Steven Grover & Associates.

On November 15, 2011, the City Council adopted Resolution No. 28013, approving the Cooperative Agreement between Caltrans and the City of Santa Rosa for completion of the Project Initiation Document for the Santa Rosa Junior College Pedestrian and Bicycle Bridge on US Highway 101.

On September 1, 2015, the City Council, by Resolution No. 28681, approved the first amendment to Cooperative Agreement M71406 between SCTA and the City of Santa Rosa making available a total of \$250,000 of Measure M Funding for the proposed Bike-Pedestrian Access across Highway 101 Project.

On June 15, 2016, the City Council, by Resolution No. 28801, approved the Budget for the City of Santa Rosa for Fiscal Year 2016-17, which included \$500,000 for the preparation of US Highway 101 – Bicycle and Pedestrian Bridge Project Approval and Environmental Documentation (PA&ED) phase.

COOPERATIVE AGREEMENT BETWEEN THE STATE OF CALIFORNIA AND THE  
CITY OF SANTA ROSA FOR THE CONSTRUCTION PHASE OF THE HIGHWAY 101  
BICYCLE AND PEDESTRIAN OVERCROSSING  
PAGE 3 OF 5

On September 13, 2016, the City Council, by Resolution No. 28859, approved Cooperative Agreement No. 04-2617 between the State of California and the City of Santa Rosa authorizing Caltrans to provide Independent Quality Assurance for the Project Approval and Environmental Document (PA&ED) phase for the US Highway 101 – Bicycle and Pedestrian Bridge.

On June 20, 2017, the City Council, by motion, approved Project Work Order A010019-2016-01 with BKF Engineers for the Project Approval and Environmental Document (PA&ED) phase for the US Highway 101 – Bicycle and Pedestrian Bridge not to exceed amount of \$907,559.

On March 20, 2018, the City Council, by motion, approved Amendment No. 1 to Project Work Order with BKF Engineers to evaluate an additional project location, the Range Avenue-Bear Cub Way alignment, for the Project Approval and Environmental Document (PA&ED) phase for the US Highway 101 – Bicycle and Pedestrian Bridge increasing the contract amount by \$379,344, for a total amount of \$1,286,903.

On July 21, 2020, the City Council provided input on the draft environmental document for the Bicycle and Pedestrian Overcrossing.

On September 15, 2020, the City Council, by Resolution No. RES-2020-151, approved a cooperative agreement between Caltrans and the City of Santa Rosa for independent quality management assessment during the preparation of the project plans, specification, and estimate for the improvements to the Highway 101 Bicycle and Pedestrian Overcrossing.

On April 27, 2021, the City Council, by motion approved two resolution(s): 1) adopt California Department of Transportation (Caltrans) Local Assistance Procedures Manual (LAPM) Chapter 10 policies and procedures for state and federal funded projects; and 2) approve a Professional Services Agreement (PSA) with BKF Engineers, of Santa Rosa, CA, to provide professional design and right of way services for the preliminary engineering (PE) phase of the Highway 101 Bicycle and Pedestrian Overcrossing Project, in the amount of \$3,842,952.

On August 17, 2021, the City Council, by Resolution No. RES-2021-146, authorized the filing of an application for grant funding through the Metropolitan Transportation Commission (MTC) Active Transportation Program and authorized \$2.5M of SB1 funds and \$550,000 of Transportation Development Act (TDA) funds to match federal funds being requested for construction.

On October 26, 2021, the City Council, by Resolution No. RES-2021-180, authorized the filing of an application for MTC State Transportation Improvement Program (STIP) funding in the amount of \$3.4M for construction.

COOPERATIVE AGREEMENT BETWEEN THE STATE OF CALIFORNIA AND THE  
CITY OF SANTA ROSA FOR THE CONSTRUCTION PHASE OF THE HIGHWAY 101  
BICYCLE AND PEDESTRIAN OVERCROSSING  
PAGE 4 OF 5

On April 26, 2022, the City Council, by Resolution No. RES-2022-075, requested MTC allocate \$600,000 of FY 22/23 TDA3 funds, increase appropriations by \$600,000 of TDA3 funds, and authorize submittal of the project to the California Transportation Commission (CTC) in order to receive FY22/23 apportionment of SB1 funds in the amount of \$3,914,094.

On August 9, 2022, the City Council, by Resolution No. RES-2022-169, approved Cooperative Agreement Number 04-2837 between the State of California, acting through its Department of Transportation (Caltrans), and the City of Santa Rosa authorizing Caltrans to provide quality management assessment for right of way support, right of way acquisition, and utility relocation activities for the Project.

On April 11, 2023, the City Council, by Resolution No. RES-2023-067, authorized submittal of the project to the California Transportation Commission (CTC) in order to receive FY23/24 apportionment of SB1 funds in the amount of \$1,174,065.

On February 13, 2024, the City Council, by Resolution No. RES-2024-023, approved Project Specific Maintenance Agreement Number TR04-22-HB15 between the State of California, acting through its Department of Transportation (Caltrans), and the City of Santa Rosa outlining the requirements and procedures for inspecting, evaluating, and maintain the Project.

On April 9, 2024, the City Council, by Resolution No. RES-2024-044, approved and delegated authority to the City Manager to negotiate and execute a First Amendment to Professional Services Agreement Number F002308 with BKF Engineers, of Santa Rosa, CA, for the Highway 101 Bicycle and Pedestrian Overcrossing Project to finalize bid documents, and provide additional studies and grant application support increasing the contract amount by \$973,850 for a total amount not to exceed \$4,816,802.

## ANALYSIS

Under the Construction Cooperative Agreement, the City will construct, at City expense, the public pedestrian and bicycle bridge over the State Highway, and allow Caltrans to provide Quality Management Assessment (QMA) during construction activities.

Highlights are:

1. If the City enters into the Construction Cooperative Agreement, Caltrans will provide independent quality management assessment (QMA) of construction activities associated with the Project at no cost to the City.
2. The Construction Cooperative Agreement delegates the authority to the City to be the Implementing Agency for the construction phase of the Project.

COOPERATIVE AGREEMENT BETWEEN THE STATE OF CALIFORNIA AND THE  
CITY OF SANTA ROSA FOR THE CONSTRUCTION PHASE OF THE HIGHWAY 101  
BICYCLE AND PEDESTRIAN OVERCROSSING  
PAGE 5 OF 5

3. The Construction Cooperative Agreement outlines agency responsibilities and the terms and conditions of cooperation between the City and Caltrans to complete the construction phase of the Project.
4. The Construction Cooperative Agreement is required to be completed for Caltrans to issue an encroachment permit to the City for the project work within the State Right of Way.

FISCAL IMPACT

Approval of this action does not have a fiscal impact on the General Fund.

ENVIRONMENTAL IMPACT

In accordance with the California Environmental Quality Act (CEQA), an Initial Study was performed for this project which resulted in the drafting and adoption of a Mitigated Negative Declaration by the lead environmental agency, Caltrans, in March 2021. A Categorical Exclusion under NEPA was also certified for this project by Caltrans in March 2021.

BOARD/COMMISSION/COMMITTEE REVIEW AND RECOMMENDATIONS

Not applicable.

NOTIFICATION

Not applicable.

ATTACHMENTS

- Attachment 1 – Location Map
- Resolution/Exhibit A – Draft Cooperative Agreement

PRESENTER

Jose Mederos, Assistant Engineer