

COOPERATIVE FUNDING AGREEMENT  
WITH SONOMA COUNTY  
TRANSPORTATION AUTHORITY AND  
ASSOCIATED FUNDING PLAN AND  
PROJECT MANAGEMENT FOR PHASE 3 OF  
THE HEARN AVENUE IMPROVEMENTS  
PROJECT

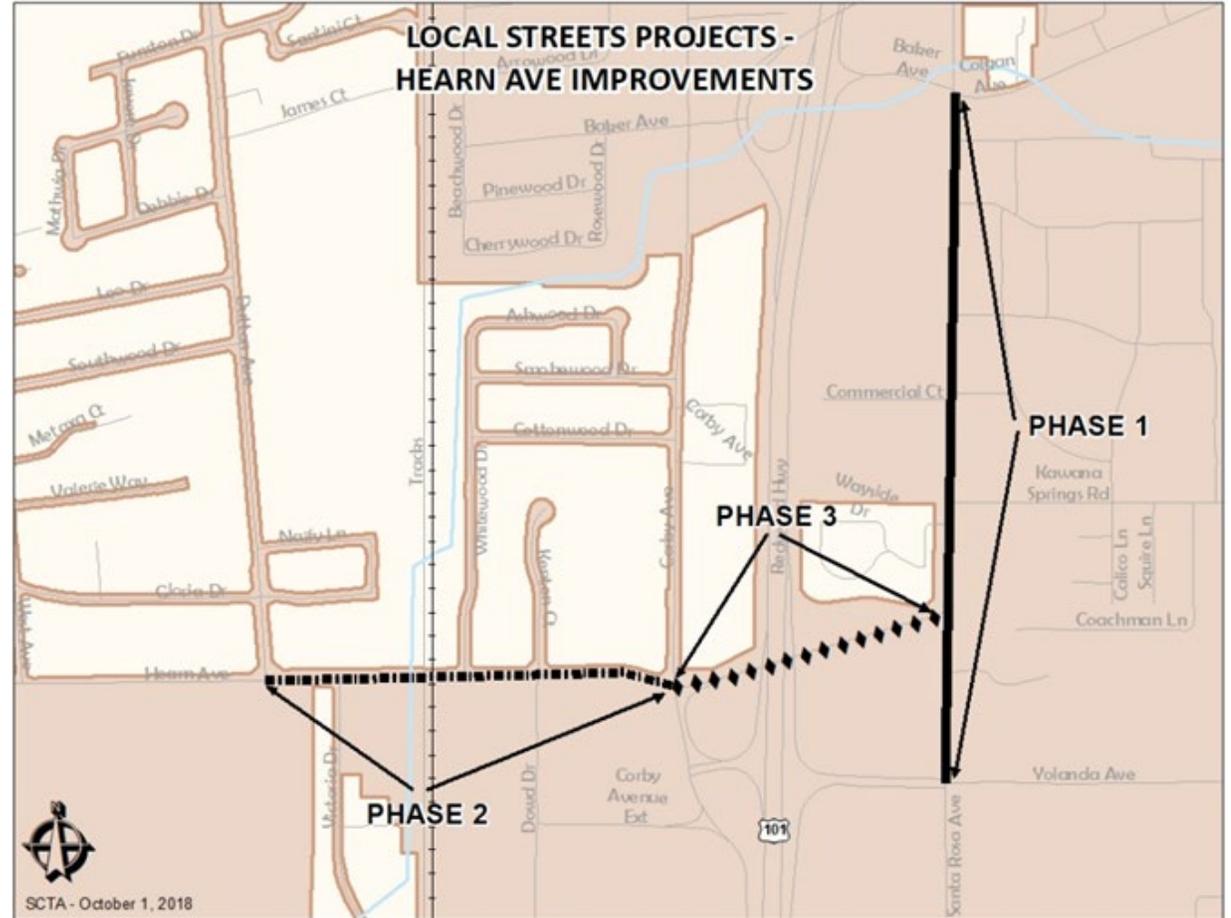
NOVEMBER 29, 2022

CITY COUNCIL

Jason Nutt, Assistant City Manager

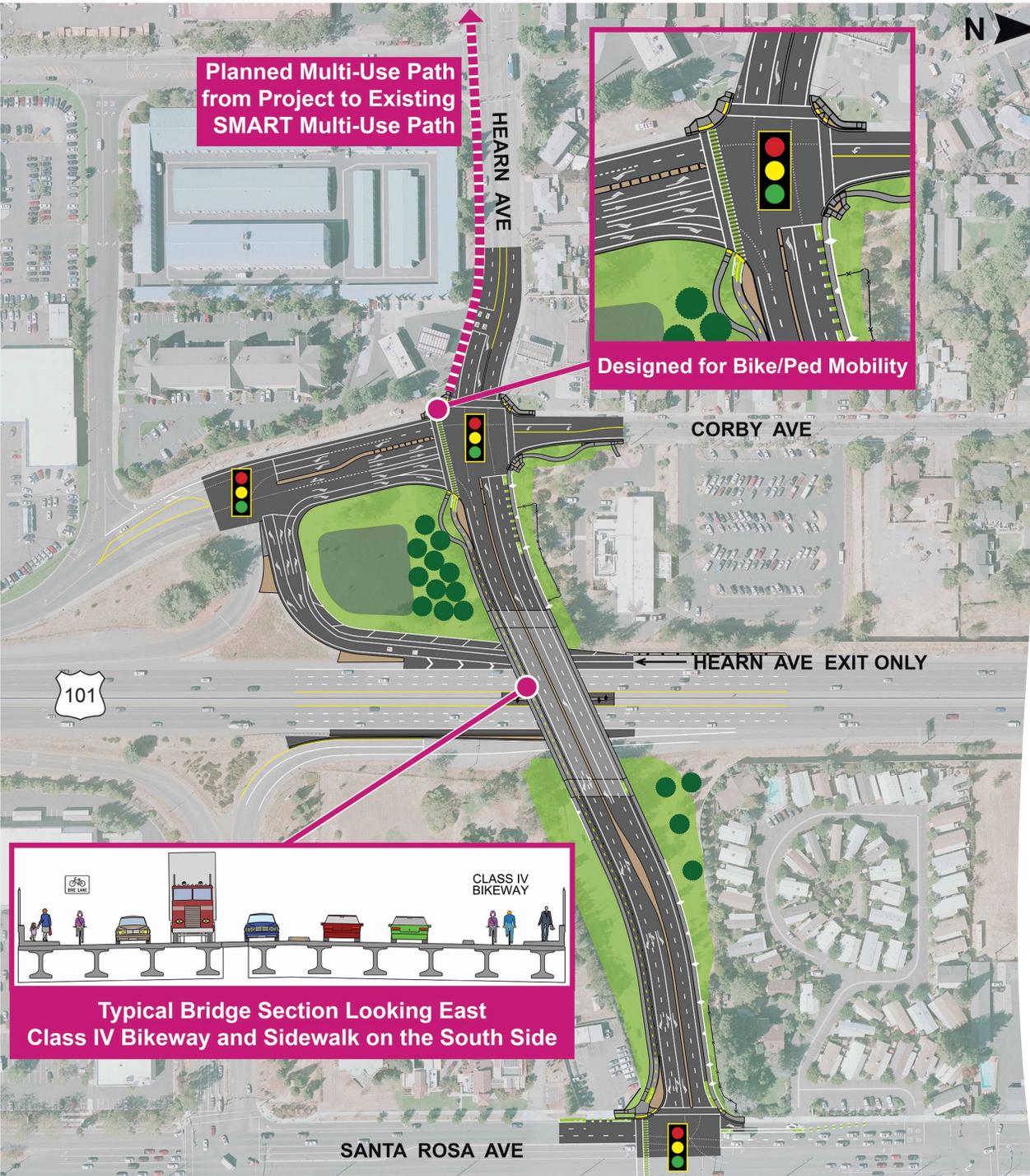
# HEARN AVENUE IMPROVEMENTS PHASES

- Phase 1 – **(Completed in 2014)** Widen Santa Rosa Avenue approaches to the Hearn Avenue Interchange, including the addition of turn lanes, bike lanes, sidewalks, intelligent transportation system components
- Phase 2 – **(Completed in 2011)** Widen Hearn Avenue from the Highway 101 over crossing to Dutton Avenue, including the addition of bike lanes
- Phase 3 – **(Ready to Bid)** Reconstruct the Hearn Avenue Over Crossing and Interchange at Highway 101, including the addition of turn lanes, bike lanes, sidewalks

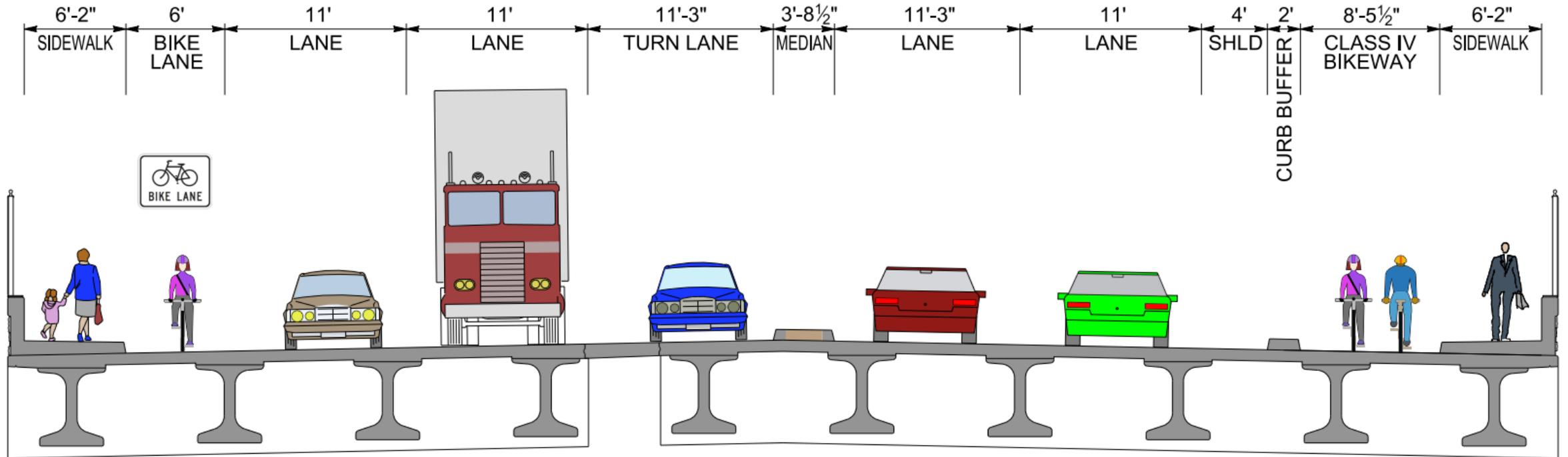


# PROJECT LAYOUT

- Demolish and reconstruct existing overcrossing.
- Correct substandard vertical clearance.
- Construct two lanes in each direction.
- Incorporate crashworthy bridge railings.
- Construct a 6-foot-wide sidewalk and 6-foot-wide Class II bike lane on the north side between Corby Avenue and Santa Rosa Avenue.
- Construct a 6-foot-wide sidewalk and 8-1/2-foot-wide buffered Class IV bikeway on the south side between Corby Avenue and Santa Rosa Avenue.
- Widen the southbound off-ramp with turning lanes at its intersection with Corby Avenue.
- Implement pedestrian curb ramps and crosswalks that meet the requirements of the Americans with Disabilities Act (ADA).
- Incorporate protected intersection facilities for bike crossings and detection to reduce potential conflicts between bikes and vehicles.



# PROJECT LAYOUT – TYPICAL SECTION



# COOPERATIVE FUNDING AGREEMENT

SCTA (AUTHORITY) agrees to:

- Take on project management
- Enter into a Cooperative Agreement with Caltrans to Advertise, Award and Administration of the Project
- Apply for \$8,600,000 from the Road Recovery and Accountability Act, Local Partnership Competitive Program (LPP(c))
- Maintain \$13,450,000 Measure M LSP funds for the project
- Facilitate transfer of State Transportation Improvement Funds (STIP) to the Project with MTC and CTC.

CITY agrees to:

- Appropriate \$8,600,000 from Unassigned General Fund Reserves to cover the full amount should the LPP(c) application not be successful
- Make \$6,185,624 available from other project funds
- Move \$3,400,000 in STIP from the US 101 Bicycle and Pedestrian Overcrossing Project to the Hearn Avenue Improvements Project

## PROPOSED FUNDING PLAN

Fund Source	Prior FY	FY 21/22	FY 22/23	FY 23/24	Total
UIF	\$2,471,645				\$2,471,645
SBI-LSR				\$3,714,279	\$3,714,279
<b>Total CITY Funds:</b>					<b>\$6,185,924</b>
Measure M	\$3,450,000	\$10,000,000			\$13,450,000
<b>Total AUTHORITY Funds:</b>					<b>\$13,450,000</b>
STIP				\$3,400,000	\$3,400,000
SBI-LPP(f)			\$5,000,000		\$5,000,000
SBI-LPP(c)*				\$8,600,000	\$8,600,000
<b>State/Federal Funds:</b>					<b>\$17,000,000</b>
<b>Total Funds Available:</b>					<b>\$36,635,924</b>



## TRAFFIC RELIEF ACT FOR SONOMA COUNTY MEASURE M (2004)

- November 2, 2004, Sonoma County voters approved the Traffic Relief Act for Sonoma County (Measure M)
- Measure M includes a voter approved Expenditure Plan that delegates twenty percent (20%) of the proceeds to listed Local Street Projects (LSP)
- The City of Santa Rosa is the project sponsor for three projects within the LSP Program:
  - Hearn Avenue Improvements (Ph1&2 – complete; Ph3 – design @ 100%)
  - Fulton Road Improvements (Ph1a – complete; Ph1b – in construction; Ph2 – NP)
  - Farmers Lane Extension (Ph1&2 - design @ 95%)
- On June 4, 2019, City Council adopted Resolution No. 2019-061 requesting that the SCTA reallocate \$10,000,000 in LSP funds from the Fulton Road Improvements project to the Hearn Avenue Improvements project.
- September 9, 2019 - SCTA Board support City's request
- February 6, 2023 - SCTA Board consider amending Measure M expenditure plan

## STATE TRANSPORTATION IMPROVEMENT FUNDS (STIP)

- Councilmember Fleming negotiated with SCTA and MTC to secure \$3.4M in STIP funding, which was originally slated to payback a loan that SCTA received for the Highway 101 Marin Sonoma Narrows (MSN) B2 project from MTC.
- MTC agreed to defer the loan payback to the 2024 STIP Cycle and allow it to be programmed for the US 101 Bicycle and Pedestrian Overcrossing (Elliot/Edwards Avenue) contingent on CTC approval.
- October 26, 2021 – Council approves \$3.4M STIP grant application for the US 101 Bicycle and Pedestrian Overcrossing project.
- STIP approval milestones to move funds:
  - 3/22/2023: STIP Amendment Request first hearing at CTC
  - 5/17/2023: STIP Amendment Request second hearing at CTC
  - 6/29/2023: CTC will allocate the STIP funds

## ROAD RECOVERY AND ACCOUNTABILITY ACT OF 2017 (SBI)

Approved by both the State Senate and Assembly on April 6, 2017 with the aim of repairing roads, improving traffic safety, and expanding public transit systems across the state.

Two primary focus programs for Hearn Avenue Improvements Project:

1. Local Street and Road Maintenance (LSR)

- Direct annual allocations to Cities and Counties

- Santa Rosa ~ \$3,900,000.

- Requires City and County to adopt an annual expenditure resolution by May for consideration and adoption by the CTC in June.

## ROAD RECOVERY AND ACCOUNTABILITY ACT OF 2017 (SBI)

### 2. Local Partnership Program (LPP)

- SCTA's successful renewal of Measure M with Go Sonoma in November 2020 resulted in a one-time incentive of \$5,000,000 from the LPP Formulaic (f) Program.
- On September 12, 2022, the SCTA Board of Directors authorized the LPP(f) funds for Hearn Avenue Improvements Project - Phase 3.
- The City and SCTA intend to submit a grant application to the CTC under the LPP Competitive (c) program in the amount of \$8,600,000 by Nov. 29, 2022 deadline.
- June 8, 2023 – CTC staff release LPP(c) award recommendations.
- June 28, 2023 – CTC will adopt the 2022 LPP(c) funds
- June 29, 2023 – CTC will allocate 2020 LPP(f) and 2022 LPP(c) funds

## UNASSIGNED GENERAL FUND

Current unaudited unassigned General Fund reserves as of June 30, 2022, total \$55,655,929, which is approximately 29% of annual General Fund operating expenditures and is \$24,347,167 over the 17% amount mandated by Council policy.

### **Action - Appropriate \$8,600,000 from the Unassigned General Fund Reserves**

This Council action will lower the total unassigned reserves to \$47,055,929, or 25.3% of General Fund operating expenditures, and \$15,747,168 over the Council policy-mandated 17% unassigned reserve amount.

## RECOMMENDATION

The City Manager's Office and Transportation and Public Works Department recommend that Council:

1. Delegate authority to the City Manager to negotiate and execute a Cooperative Funding Agreement with the Sonoma County Transportation Authority;
2. Move \$3,400,000 in State Transportation Improvement Funds (STIP) from the US 101 Bicycle and Pedestrian Overcrossing Project to the Hearn Avenue Improvements Project – Phase 3;
3. Appropriate \$8,600,000 from the unassigned General Fund reserves to the Hearn Avenue Improvements Project – Phase 3; and
4. Commit to appropriate \$3,714,279 in SBI-LSR (FY23-24) with the FY23-24 budget to complete the Hearn Avenue Improvements Project – Phase 3.

QUESTIONS