## **Introduced by Assembly Member Caballero**

March 20, 2017

Assembly Constitutional Amendment No. 11—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by adding Article XXXIV A thereto, relating to housing.

## LEGISLATIVE COUNSEL'S DIGEST

ACA 11, as introduced, Caballero. California Middle Class Affordable Housing and Homeless Shelter: funding.

The California Constitution prohibits the development, construction, or acquisition of a low-rent housing project, as defined, in any manner by any state public body until a majority of the qualified electors of the city, town, or county in which the development, construction, or acquisition of the low-rent housing project is proposed approve the project by voting in favor at an election, as specified.

This measure would create the California Middle Class Affordable Housing and Homeless Shelter Account in the General Fund for the support of local and state programs that assist in the development or acquisition of housing, as specified. The measure would impose a tax upon all retailers at the rate of 0.25% of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in this state on and after January 1, 2019. The measure would impose an excise tax on the storage, use, or other consumption in this state of tangible personal property purchased from any retailer on and after January 1, 2019, for the storage, use, or other consumption in this state at a rate of 0.25% of the sales price of the property. The measure would require

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the revenues, less refunds, from these taxes to be deposited in the California Middle Class Affordable Housing and Homeless Shelter Account. The measure would require the funding to be distributed throughout the state in an equitable fashion for housing acquisition and development projects in local jurisdictions in proportion to the local jurisdiction's share of the regional housing need incorporated into the housing element of the local jurisdiction's general plan. The measure would authorize the distribution of these revenues in the form of loans, grants, tax credits, revenue bonds, and other financing options to acquire or construct additional affordable housing stock, as specified. The measure would prohibit these revenues from being used for any other purposes except as specified.

Vote:  $\frac{2}{3}$ . Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

WHEREAS, The availability of affordable housing for middle class and lower income households, and adequate housing and shelter options for homeless individuals is of vital statewide importance; and

WHEREAS, Lack of supply and rising costs are compounding growing inequality and limiting advancement opportunities for younger Californians and decreasing California's ability to attract and retain employers; and

WHEREAS, Californians from all walks of life, including veterans, teachers, school employees, public safety employees, seniors, young families, people with disabilities, farmworkers, homeless people, and individuals and families of lower and moderate income need additional rental and home ownership opportunities; and

WHEREAS, Providing Californians with additional safe and affordable rental and home ownership opportunities requires a stable and reliable source of funding which, when combined with other local, state, and federal housing programs, ensures that funding will be available for these opportunities; and

WHEREAS, The purpose of this measure is to provide a significant, stable, and reliable source of funding to expand the availability of affordable housing for middle class and lower income households, and increase housing and shelter options for homeless individuals; now, therefore, be it

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Resolved by the Assembly, the Senate concurring, That the Legislature of the State of California at its 2017–18 Regular Session commencing on the fifth day of December 2016, two-thirds of the membership of each house concurring, hereby proposes to the people of the State of California, that the Constitution of the State be amended as follows:

That Article XXXIV A is added thereto, to read:

## ARTICLE XXXIV A CALIFORNIA MIDDLE CLASS AFFORDABLE HOUSING AND HOMELESS SHELTER

- SECTION 1. (a) The California Middle Class Affordable Housing and Homeless Shelter Account is hereby created in the General Fund to receive and disburse the revenues derived from the incremental increases in taxes imposed by this section, as specified in subdivision (b).
- (b) (1) In addition to the taxes imposed by Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code, for the privilege of selling tangible personal property at retail, a tax is hereby imposed upon all retailers at the rate of 0.25 percent of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in this State on and after January 1, 2019.
- (2) In addition to the taxes imposed by Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code, an excise tax is hereby imposed on the storage, use, or other consumption in this State of tangible personal property purchased from any retailer on and after January 1, 2019, for the storage, use, or other consumption in this State at the rate of 0.25 percent of the sales price of the property.
- (3) The Sales and Use Tax Law (commencing with Section 6001 of the Revenue and Taxation Code) including any amendments thereof enacted on or after the effective date of this section, shall apply to the taxes imposed pursuant to this subdivision.
- (c) Revenues, less refunds, derived pursuant to subdivision (b) shall be deposited in the California Middle Class Affordable Housing and Homeless Shelter Account and shall not be considered "General Fund revenues," "state revenues," or "General Fund

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proceeds of taxes" for purposes of Sections 8 and 8.5 of Article XVI, and their implementing statutes. Revenues authorized by this article shall not be used for any purpose except as specified in this article.

- SEC. 2. (a) Revenues within the California Middle Class Affordable Housing and Homeless Shelter Account shall be available to support local and state programs that assist in the development or acquisition of the following:
  - (1) Home ownership assistance for first-time home buyers.
- (2) Multifamily housing with rents affordable to middle-, moderate-, lower, low-, and very low income households, as those terms are defined in Section 50093 of the Health and Safety Code, on January 1, 2017.
  - (3) Housing and shelter for homeless individuals.
- (b) Funding shall be distributed throughout the State in an equitable fashion for housing acquisition and development projects in local jurisdictions in proportion to the local jurisdiction's share of the regional housing need incorporated into the housing element of the local jurisdiction's general plan.
- (c) Revenues made available by this article to support local and state housing programs may be distributed in the form of loans, grants, tax credits, revenue bonds, and other financing options to acquire or construct additional affordable housing with the objective of efficiently leveraging the availability of other state, federal, and local resources and private sector investment to maximize the number of households and individuals assisted.