

Roseland Area Projects:

Roseland Area/Sebastopol Road Specific Plan and preliminary work toward future Roseland Area Annexation

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Jessica Jones Senior Planner Planning and Economic Development Jeanine Cavalli and Patrick Hindmarsh Michael Baker International



Draft Roseland Area/Sebastopol Road Specific Plan

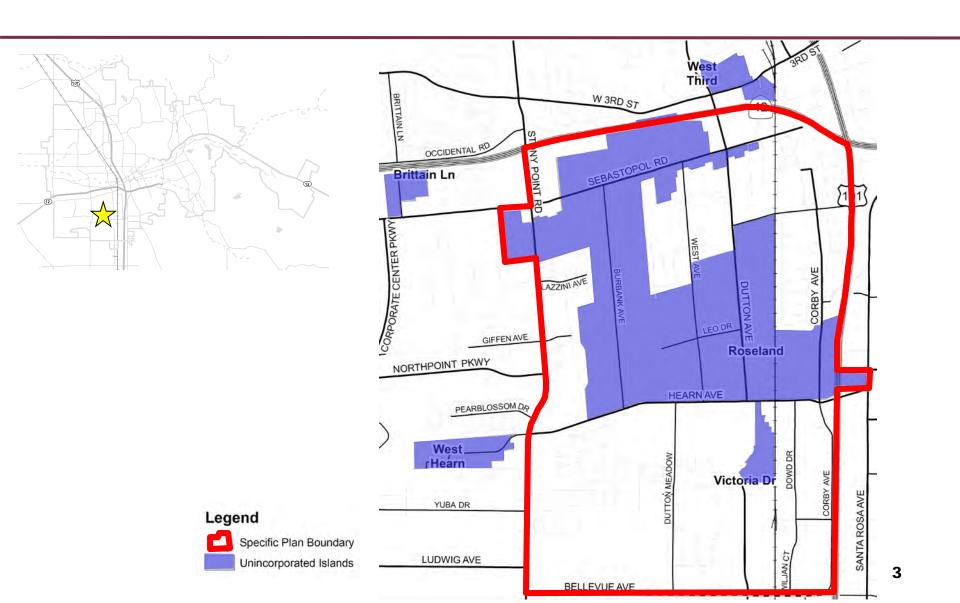
 Amendments to General Plan, Downtown Station Area Specific Plan, Zoning Code and Bicycle and Pedestrian Master Plan

Rezoning and Prezoning

Draft Environmental Impact Report (EIR)



Project Location





Project Location - Aerial





Project History Roseland Area/Sebastopol Road Specific Plan

- January 2014 City received a grant to develop a specific plan focused around the Southside Bus Transfer Center
- Specific plans comprehensively address land use and transportation, assess infrastructure, and provide an implementation guide



Project History Proposed Roseland Area Annexation

- Council 2013-2015 goals included "Develop a Work Plan and Costs for Roseland Annexation"
- April 2014 Council authorized staff to proceed and appropriated funds for Phase 1 of a work plan for the annexation



Project History Community Engagement

- Community Engagement was a major component
- Outreach methods included:
 - ✓ Local events
 - ✓ Stakeholder meetings
 - ✓ Steering Committee
 - Community workshops
 - ✓ Technical Advisory Committee
 - ✓ Project flyers

- ✓ Media alerts
- ✓ Social media
- ✓ Local newspapers and radio stations
- ✓ Project website
- ✓ e-mail distribution



Project History Community Engagement

Stakeholder Meetings: Bayer Farm



Community Events: Cinco de Mayo



Community Workshops











- Engage the community
- Make the physical environment better
- Establish land use and policy to guide development toward transit supportive uses and a healthy community
- Improve connections
- Promote community health and equity



Components of Specific Plan

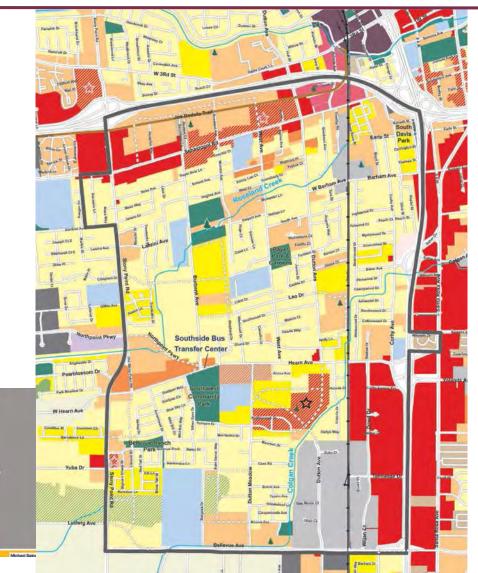
- Land Use and Housing
- Circulation
- Public Services
- Implementation and Financing



Land Use Designation

Office

Land Use Plan







 At buildout: 119 additional residential units and 20,000 sq ft of additional public institutional

- Factors that led to the current land use proposal :
 - Community input
 - Existing development
 - ✓ Approved/pending development
 - ✓ Sebastopol Rd Urban Vision Plan

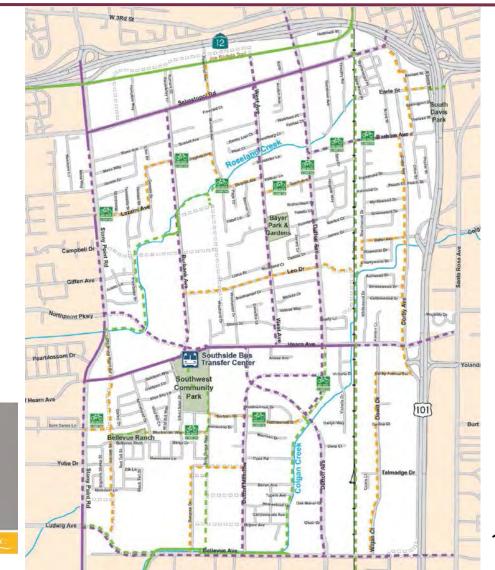




Development Potential at Specific Plan Buildout	
Residential	9,000 units
Retail	1,500,000 sq ft
Industrial	2,300,000 sq ft
Office	41,000 sq ft
Public Institutional	100,000 sq ft



Circulation Plan







Circulation Changes Bicycle and Pedestrian

Proposed bicycle and pedestrian improvements include:

- ✓ Filling in gaps in sidewalks
- Improved crossings at intersections
- ✓ New pedestrian and bicycle routes focused on improved east/west connections



CityBus provides a fixed-route service to the plan area

Reimagining CityBus project will result in transit service improvements

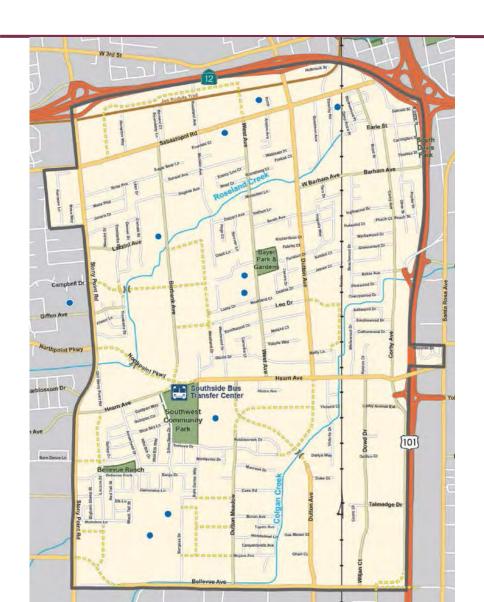
 No transit changes are proposed with the Specific Plan



- Proposed circulation improvements include new and modified roadways and intersections designed to:
 - Enhance connectivity and multimodal options
 - ✓ Improve traffic flow
 - Enhance safety for all users
 - ✓ Support Sebastopol Rd as primary commercial corridor
 - ✓ Ease traffic congestion on Hearn Ave
 - ✓ Increase internal access to large blocks



Circulation Changes Vehicular



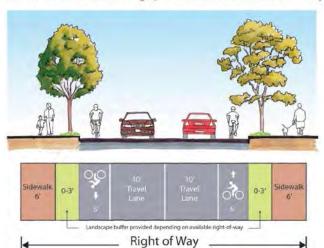
Improvements:

- ✓ New east/west streets
- ✓ Hearn Ave overcrossing widening
- ✓ New overcrossing at Bellevue Ave
- ✓ Intersection improvements



Circulation Changes Vehicular

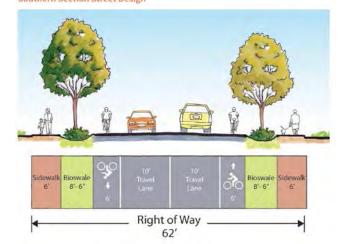
Northern Section Street Design (north of Roseland Creek Elementary



New street design: Burbank Ave

General Plan designates Burbank
 Ave as a scenic road





 Design provides greater safety for pedestrians and bicyclists while maintaining rural aesthetic





 Identifies how infrastructure facilities (sewer, water, telecommunications and electricity) will be provided

Includes projected infrastructure needs

 Details public services (police, fire, schools, and parks and recreation)



Implementation and Financing

 Outlines steps necessary for successful plan implementation

 Identifies regulatory and programmatic steps necessary to implement the plan, and physical improvements needed to support future development

 Identifies likely funding sources and mechanisms to finance identified improvements





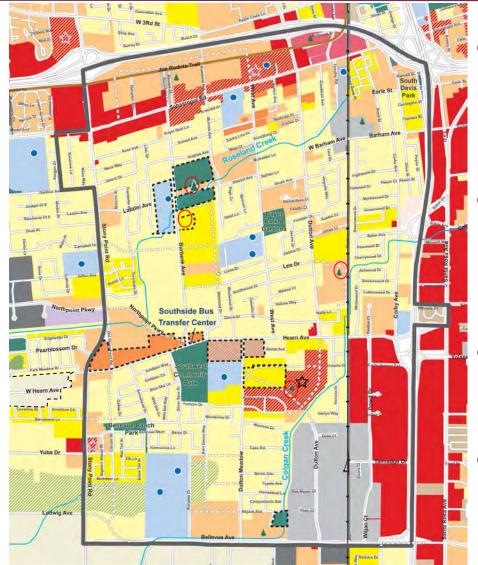
Reference Specific Plan document in Introduction

 Add policies from Specific Plan in Land Use and Livability

Update the roadway and bicycle corridor maps and references in Transportation



General Plan Land Use Diagram Amendments



 Change land use designation (78 parcels)

Add Specific Plan boundary

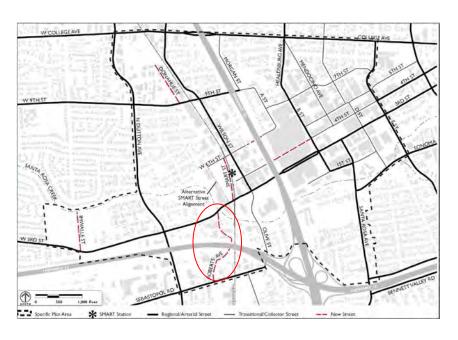
Move tree symbols

 Delete neighborhood shopping center star



Downtown Station Area Specific Plan Amendments

- Northeast corner of plan area overlaps with Downtown Station Area Specific Plan
- No land use changes proposed
- Issues regarding feasibility of extension/connection of Roberts Ave



Text and map amendments proposed to eliminate



Zoning Code Text Amendments – Mobile Food Vending

Allowed on private property – only accessory to a main restaurant

 Identified as a key issue to maintaining the unique character of Roseland





 Proposal: Allow on private property along Sebastopol Rd, between Stony Point Rd and Olive St, with a Minor Use Permit





Text Amendments – Burbank Avenue Scenic Roadway

General Plan designates Burbank Avenue as a scenic road

 Proposal: Add to the roadways listed in the Scenic Road (-SR)
 Combining District



Includes greater front setbacks to protect scenic resources (20-25 ft depending on building height)



Zoning Code

Text Amendments – Sebastopol Rd Nonconforming

- Concerns regarding legal nonconforming status of industrial businesses north of Sebastopol Rd
- Sebastopol Rd Urban Vision Plan (2007) changed land use to medium density residential/retail



 Proposal: Increase time limit for maintaining legal nonconforming status to 24 months



Zoning Code

Text Amendments – Rural Heritage Combining District

- Concerns regarding loss of unique, rural character if
 W. Hearn Ave is annexed
- Proposal: New Rural Heritage (-RH)
 Combining District to recognize, preserve and enhance the rural character; and



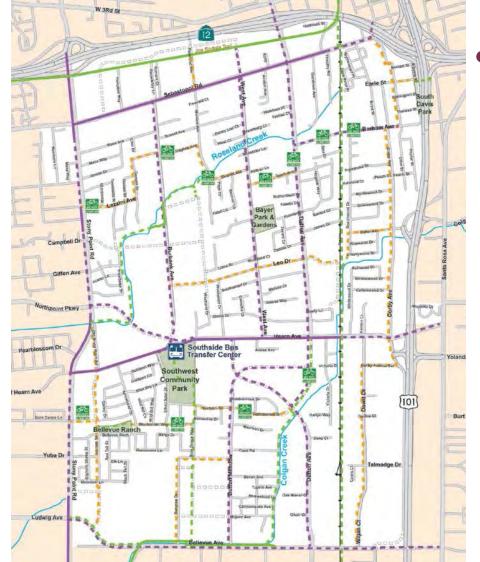
Change land use to Very Low Density Residential



- Rezone 171 parcels consistent with General Plan
- Prezone 1,607 parcels consistent with General Plan
- Add –RH to properties along W. Hearn Ave
- Add –SR to properties along Burbank Ave
- Rezone two Planned Development (PD) districts to standard zoning



Bicycle and Pedestrian Master Plan Amendments



 Add the following to Master Plan:

- √ 1.8 miles of Class I
- √ 1.36 miles of Class II
- ✓ 2.95 miles of Class III
- ✓ Possible future connection linking Roseland to SMART multi-use path



 Draft EIR prepared to assess potential environmental effects of the Specific Plan, potential annexation and associated amendments

 "Program level" document that generally analyzes the broad environmental effects of a project

 Within the 45-day public review period: May 20, 2016 through July 5, 2016



 Public hearing allows the Planning Commission and the public to provide comments on the Draft EIR

No action will be taken on the Draft EIR at this meeting

 Comments received during the 45 day public review period, including those received at this meeting, will be addressed in the Final EIR





- Scoping meeting: February 1, 2016
- Opportunity for the public to provide input on the scope and content of the EIR
- Public comment focused primarily on:
 - ✓ Cultural resources
 - ✓ Brownfield issues
 - ✓ California Tiger Salamander
 - ✓ Creek protection

- ✓ Water supply
- ✓ Air quality
- ✓ Noise
- ✓ Traffic



 Specific Plan and proposed annexation have potential to generate environmental impacts in a number of areas that could be significant

 Most potential impacts are either less than significant, or can be mitigated

Mitigation measures are outlined in the Draft EIR



Draft EIR Significant and Unavoidable Impacts

 Four impacts were deemed significant and unavoidable:

- ✓ One in Air Quality
- ✓ Three in Traffic and Transportation



 CEQA requires an EIR describe a range of reasonable alternatives that would feasibly attain most of the basic objectives of the project, but would avoid or substantially lessen any of the significant effects

- ✓ No Project
- Reduced Development Potential

Reduced Development Alternative does achieve the project objectives



Statement of Overriding Considerations

• If the City approves the project despite the significant and unavoidable impacts, a written statement must be included that the project benefits outweigh the adverse environmental effects

• The "Statement of Overriding Considerations" must be included in the record of project approval



Public Comments Final Community Workshop

- February 18, 2016: 90 attended
- Open house: draft land use/circulation maps, draft goals/policies, annexation, mobile food vending
 - ✓ General support for land use/circulation maps minor changes made
 - ✓ Comments and proposed language for policies incorporated as appropriate
 - ✓ Consensus to allow mobile food vending



Review by Other City Boards Bicycle and Pedestrian Advisory Board

- May 19, 2016 presentation
- The Board asked questions:
 - ✓ how circulation relates to areas outside the plan
 - ✓ if intersection safety was addressed
 - ✓ if proposed Class I at Roseland Creek could continue (McMinn Ave to rail line)
- No comments were provided



Planning Commission's Role

- Review Draft Specific Plan, Draft EIR and associated amendments, and hold a public hearing
- Receive and provide comments on the Draft EIR
- At a subsequent meeting, Commission will consider making recommendations to Council:
- ✓ Certification of Final EIR
- ✓ Adoption of amendments
- ✓ Adoption of Specific Plan





It is recommended by Planning and Economic Development Department that the Planning Commission:

- Conduct a public hearing and provide comments on:
 - ✓ Draft EIR
 - ✓ Draft Specific Plan
 - ✓ General Plan, Downtown Station Area Specific Plan, Zoning Code, and Bicycle and Pedestrian Master Plan amendments
 - Rezonings and Prezonings





Jessica Jones Senior Planner Planning and Economic Development jjones@srcity.org (707) 543-3410