

Fair Housing Advocates of Northern California

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August 13, 2019

BY EMAIL ONLY (Tom Schwedhelm tschwedhelm@srcity.org, Chris Rogers <u>crogers@srcity.org</u>, Julie Combs <u>jcombs@srcity.org</u>, Victoria Fleming <u>vfleming@srcity.org</u>, Ernesto Olivares <u>eolivares@srcity.org</u>, John Sawyer <u>jsawyer@srcity.org</u>, Jack Tibbetts <u>hjtibbetts@srcity.org</u>)

Santa Rosa City Council members City Hall 100 Santa Rosa Avenue Santa Rosa, CA 95404

> RE: Proposed Source of Income Protection Ordinance (Amendment of City Code adding a new chapter 10-46, Housing Anti-Discrimination Code)

Dear Councilmembers:

This ordinance establishes source of income protections for renters with third-party rental subsidies, including Housing Choice Voucher holders, as part of the plan to address its housing crisis, prevent displacement of existing residents, and preserve affordable housing in the City of Santa Rosa as part of its Comprehensive Housing Strategy.

Fair Housing Advocates of Northern California (FHANC) wholeheartedly supports such a fair housing ordinance, and believes it is a crucial step to preserving affordable housing for the most vulnerable populations in the city who are protected under federal and state fair housing law. Since July 1, 2016, FHANC has provided fair housing counseling services to members of protected classes living in Santa Rosa or experiencing discrimination in their search for housing within Santa Rosa. FHANC's Santa Rosa clients often allege discrimination in housing but express fear in raising their concerns or permitting FHANC to intervene as they are often individuals using housing subsidies and are aware of the difficulties faced in locating new housing in Santa Rosa, particularly a landlord willing to accept their subsidy.

The burden of unaffordability in Santa Rosa is borne by tenants who are harmed by the current lack of affordable housing, requiring that many devote half or more of their monthly income towards their rent in order to live in the city. At worst, they are forced out of the city or county altogether or face homelessness. We continue to see such tenants at our agency. For those who choose to stay near the jobs, schools, or support systems that sustain them, the choice is sometimes living in a car or



A local non-profit helping communities eliminate housing discrimination

TDD: CALIFORNIA RELAY SERVICE FOR THE HEARING OR SPEECH IMPAIRED: (800) 735-2922 SE HABLA ESPAÑOL - NẾU CẦN GÍUP ĐÕ BẰNG TIẾNG VIỆT NAM XIN LIÊN LẠC SÕ: (415) 847-2747 couch-surfing. For families with children or people with disabilities, staying housed becomes exponentially more difficult.

Sonoma County's 2011 Analysis of Impediments to Fair Housing Choice ("AI") found barriers faced by Hispanic/Latinx renters in particular, as well as families with children (often Latinx as well). Some barriers identified included discrimination toward Latinx families, including threats to evict tenants or call immigration if children are too noisy and limiting household size to two people per bedroom (which has a disparate impact on families with children, particularly Latinx families). The AI also found some degree of racial and ethnic segregation, which may be related to a lack of affordable housing. The AI concluded that in order to address the fair housing impediments identified, one recommended action is that the county and cities support efforts to increase affordable, accessible housing in all areas of Sonoma County.

Also according to the AI, people with disabilities are impacted by the lack of transit options and availability of existing accessible housing. Currently, for voucher holders with disabilities in Santa Rosa, it is extremely difficult to find accessible housing near transit corridors with housing providers who accept Section 8. According to HUD data, 68% of complaints from Sonoma County filed with HUD and DFEH from 2015-2017 alleged disability discrimination.

Additionally, FHANC's systemic investigations during the last several years have uncovered discriminatory practices in Santa Rosa and neighboring counties, such as offering fewer units, quoting higher rents, and stating more burdensome qualification requirements for Latinx, Blacks, families with children, and persons with disabilities. In 2019 FHANC conducted a systemic audit in Marin, Sonoma, and Solano Counties looking at the prevalence race and source of income discrimination (using Housing Choice Vouchers). FHANC only tested properties whose advertisements did *not* make any reference to "Section 8"; however, despite the fact that FHANC tested properties with seemingly neutral policies toward Housing Choice Vouchers, only two of the ten paired investigations included housing providers willing to consider Vouchers. The low incidence of discrimination in Sonoma County and the city of Santa Rosa is likely a result of the high proportion of housing providers who refused to accept vouchers or even negotiate with FHANC's testers whose profiles included vouchers.

Low-income people are comprised of a disproportionate number of African-Americans, Latinx, families with children, and people with disabilities, all protected classes under federal and state fair housing law. Virtually all Housing Choice Voucher holders, otherwise known as Section 8 Voucher holders, fall into one or more of these protected classes. Currently, landlords in Santa Rosa can decide whether or not they want to accept Section 8 or another type of housing subsidy. Studies have shown that refusal of Section 8, given the demographics of Section 8 Voucher holders, is often a pretext for race, familial status, or disability discrimination. This keeps African-Americans, Latinx, families, and people with disabilities in poor, segregated, and low opportunity neighborhoods, i.e., out of Santa Rosa. *Passing this ordinance will not require landlords to rent to Housing Choice Voucher holders; they must, however, consider their applications as they would any other prospective tenant.* All rental applicants, including Housing Choice Voucher holders, would be held to the same standards and the same screening process.

In June 2015, a U.S. Supreme Court's decision upheld the disparate impact theory, recognizing the history of the Fair Housing Act, the importance of the Fair Housing Act in decreasing segregation, and laying out an expansive construction of the Fair Housing Act. In addition, HUD's Affirmatively Furthering Fair Housing (AFFH) rule has clearly outlined the obligation of municipalities, Public Housing Authorities, and other recipients of federal funding to do more than *merely prevent* discrimination; they have an obligation to *proactively* address segregation. Many consider that these have laid the groundwork for legal challenges to a landlord's refusal to accept Section 8.

The City of Santa Rosa now has an opportunity to take a leading role as the first city or town in Sonoma County *affirmatively furthering fair housing* by putting this ordinance into place.

The city has obligations under federal law to affirmatively further fair housing, and I applaud the council for advancing this ordinance. To that end, I would like to address a couple of areas of concern in the ordinance as proposed.

- 1) <u>Maintaining strong penalties as a deterrent</u>: In other ordinances, such as the Marin County ordinance, the following wording is included: "Any person who violates any of the provisions of this chapter or who aids in the violation of any provisions of this chapter is liable for *and the court must award to the individual whose rights are violated, three times the amount of* special and general damages, or *in the case of unlawful discrimination in the rental of a unit* three times the amount of one month's rent that the landlord charges for the unit in question." The individual who has experienced housing discrimination should be awarded special and general damages, and mere liability may not be a significant deterrent for housing providers. The criminal penalty included in other ordinances has also been removed. Language included in other ordinance to be strong, clear, and meaningful as a remedy. We urge the inclusion of such language so that the District Attorney or other entities can better enforce this ordinance, and so that there will be more incentive for housing providers to comply, knowing that there is the potential for greater penalty for failing to do so.
- 2) There is currently nothing spelled out in the ordinance about what properties are covered. We strongly urge the city to have broad coverage that includes all rental properties, with the exception of owner-occupied single-family homes where the owner is renting a room in the house to one individual (which is the only exemption from state fair housing law coverage). Broad applicability will have the greatest effect on Santa Rosa residents and is consistent with the majority of similar ordinances enacted in recent years (including the County of Marin and the cities of Fairfax, Novato, and San Rafael).

On behalf of our board, staff, and clients, I want to express my thanks to councilmembers for considering adopting this ordinance. We urge you to consider the issues raised above so that you may have the best possible ordinance after which other jurisdictions in the county may model similar ordinances.

Please don't hesitate to contact me with any questions you have.

Sincerely,

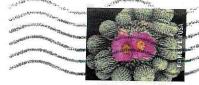
Caroline Peattie

Caroline Peattie Executive Director

cc: Carmelita Howard

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I support the measure prohibiting discrimination toward Housing vouchers & other incomes in vental housing. Thank you for voting for it. Sincely, Adrienne Lowky Co-founder Homeless Action!

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Health outcomes are largely reliant upon our social and physical environments. At the foundation of a healthy life, lies access to stable, quality, affordable housing.

We respond to the regional and national housing crisis with a health equity perspective as we advocate and educate on behalf of our community.