ATTACHMENT 4

Redlined Municipal Code Chapter 21-02 (Housing Allocation Plan)

Chapter 21-02

Inclusionary Housing Allocation Plan

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21-02.010 Determinations.

The City of Santa Rosa declares that the provision of a decent homehousing in a suitable living environment for all residents is a priority of the highest order and is consistent with State, regional and national policies. The goal of the City is to achieve a balanced community with housing available for persons of all income levels. There exists within the City a shortage of housing that is affordable to households of lower and moderate incomes. Federal and State housing finance subsidy programs are not sufficient by themselves to satisfy theselower income housing needs. The City finds that the housing shortage for households of lower and moderate income is detrimental to the public health, safety and welfare and, further, that it is a public purpose of the City to seek assistance and cooperation from the private sector in making available an adequate supply of housing for persons of all economic segments of the community.

21-02.020 Purpose.

The purpose of this chapter is to enhance the public welfare and assure the compatibility between future housing development and the housing element of the Santa Rosa general plan through

increasing the production of housing units affordable to households of lower <u>and moderate</u> incomes. It is the purpose of this chapter to meet Santa Rosa general plan goals to expand the supply of housing available to lower <u>and moderate-income</u> households.

21-02.030 Definitions.

- A. "Affordability agreement" means a legally binding agreement between an applicant developer and the Housing Authority to ensure continued affordability of allocated units is maintained in accordance with this chapter.
- B. "Affordable rent" means the maximum monthly rent an owner may charge for an allocated unit in accordance with Section 50053.b of the California Health and Safety Code, less the appropriate allowance for utilities.
- C. "Allocated (inclusionary) unit" means a newly constructed "for rent" or "for sale" dwelling unit which is: (1) provided by a developer under the provisions of this chapter; (2) to be made available and occupied by a household of lower or moderate income, as required under the provisions of this chapter; (3) subject to occupancy and affordable rent or sales price controls for a period of not less than 3055 years; (4) reasonably compatible with the design of other units in the residential housing development of which it is a part in terms of exterior appearance, materials and quality finish; and (5) a similar unit type and bedroom mix /size to the overall residential development.
- <u>D.</u> "Commercial development" means all new development projects and expansion of gross square footage to existing building that is not residential development as defined in this section.
- E. "Commercial linkage fee" means the fee assessed on commercial development to help off-set the impact of the additional demand for affordable housing caused by such activity.
- F. "Community care facility" means a facility, place or building which is maintained and operated to provide nonmedical residential care, which may include home finding and other services, for children and/or adults, including: the physically handicapped; mentally impaired, mentally disordered, or incompetent; developmentally disabled; court wards and dependents; neglected or emotionally disturbed children; the addicted; and the aged. Community care facility includes a continuing care and retirement community.
- D.G. "Development standard" means a site or construction condition, including, but not limited to, height limits, required setbacks, maximum floor area ratio, onsite open-space requirement, or required parking that applies to a residential development pursuant to any ordinance, General Plan, Specific Plan, charter, or other local condition, law, policy, resolution, or regulation.
- E.H. "Downtown" means the area encompassed by the -Downtown Station Area Specific Plan and the Downtown Core as identified by the Santa Rosa General Plan (see Figure 1-1. which extends from Brookwood Avenue on the east, between College Avenue and

Sonoma Avenue, to U.S. Highway 101. On the west side of the freeway, the area is bounded by Ninth Street, Donahue Street, Adams Street, Sixth Street and Santa Rosa Creek.

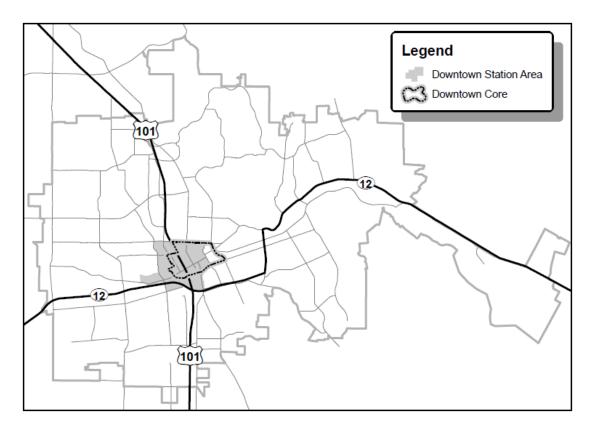


Figure 1-1: Downtown Station Area Specific Plan Boundaries (College Avenue to the north, E Street to the east, Sebastopol Road and Highway 12 to the south, and Dutton Avenue and Imwalle Gardens to the west), and Downtown Core Boundaries (College Avenue to the north, Brookwood Avenue to the east, the properties along the west side of the railroad tracks to the west, and Sonoma Avenue to the south)

- I. "Housing Authority of the City of Santa Rosa" or "Housing Authority" means a public entity which, among other activities, is involved in programs designed to develop affordable housing including the funding of acquisition, predevelopment and development of affordable housing projects.
- F.J. "Housing impact fee" means a fee paid as an alternative to providing an allocated unit or a fraction of an allocated unit.
- K. "Income (household), low" means a household whose gross income does not exceed 80 percent of the area median income for the Santa Rosa Metropolitan Area, adjusted for family size, as published and periodically updated by the State Department of Housing and Community Development pursuant to Section 50079.5 of the California Health and Safety Code.

- GL. "Income (household), very low" means a household whose gross income does not exceed 50 percent of the area median income for the Santa Rosa Metropolitan Area, adjusted for family size, as published and periodically updated by the State Department of Housing and Community Development pursuant to Section 50105 of the California Health and Safety Code. or "household income" and words of similar import when used in conjunction with such terms as "low income households" or "very low income households" means the combined gross income of all household members living in a dwelling unit.
- H.—_"Low income household" means a household with gross income, adjusted for household size, which does not exceed the low income maximum for the area based on statistical information provided by the U.S. Department of Housing and Urban Development from time to time. The low income maximum is generally between 60 percent and 80 percent of the area median income depending on the funding source for the project.
- <u>LM.</u> "Lower income household" is a general term which refers to households in the very low and low income classifications. whose gross income falls under the categories of very low or low income as those terms are defined in this Section.
- N. "Moderate (household) income" means a household whose gross income does not exceed 120 percent of the area median income for the Santa Rosa Metropolitan Area, adjusted for family size, as published and periodically updated by the State Department of Housing and Community Development pursuant to Sections 50079.5 and 50052.5 of the California Health and Safety Code.
- J. Median income" means 100 percent of the median income, for the Santa Rosa-Petaluma Metropolitan Statistical Area as determined by the Secretary of the U.S. Department of Housing and Urban Development under Section 8(f)(3) of the United States Housing Act of 1937, as amended.
- K.O. "Owner/builder" means an individual who obtains a building permit to construct a single dwelling unit on a single lot as his or her residence and who may not be issued another residential building permit as an "owner/builder" for a period of five years following the issuance of such a permit and the completion of construction of the dwelling unit authorized thereunder.
- L.P. "Residential development" or "development" means a project containing at least one residential unit, including mixed use developments. For the purposes of this chapter, "residential development" also includes projects defined in California Government Code Section 65915(i), including a subdivision or Common Interest Development, as defined in Section 4100 of the California Civil Code, approved by a City and consists of residential units or unimproved residential lots and either a project to substantially rehabilitate and convert an existing commercial building to residential use or the substantial rehabilitation of an existing multifamily dwelling, as defined in subdivision (d) of California Government Code Section 65863.4, where the result of the rehabilitation would be a net increase in available residential units.

- M.Q. "Review authority" means the individual or official City body (<u>Planning and Economic Community</u> Development Director, <u>Housing and Community Services Director</u>, Zoning Administrator, Design Review Board, Planning Commission, City Council) which has the responsibility and authority to review, and approve or disapprove, applications for land use entitlements.
- N.R. "Single room occupancy facility" is a residential building including units with living space with a minimum floor area of 150 square feet and a maximum of 400 square feet restricted to occupancy by no more than two persons. Kitchen and bathroom facilities may be wholly or partially included in each living space or may be fully shared.

"Very low income household" means a household with gross income, adjusted for household size, which does not exceed the very low income maximum for the area based on statistical information provided by the U.S. Department of Housing and Urban Development from time to time. The very low income maximum is generally 50 percent of the area median income.

21-02.040 Applicability.

- A. The provisions of this chapter apply to all residential developments within the City, including the residential component of mixed-use developments.
- B. The commercial linkage fee of this chapter applies to commercial development projects as defined in 21-02.030.D, or unless listed as exempt under 21-02.090.B.

21-02.050 Inclusionary Fee or allocation Requirements.

- All residential developments shall pay a housing impact fee except as noted in Section 21-02.080 and those complying with this chapter in an alternative manner consistent with Section 21-02.070. Except those development projects complying with this chapter in an alternative manner consistent with Section 21-02.070, all residential or mixed use development projects shall pay a housing impact fee or construct on-site allocated units as follows:
 - For-rent residential development projects shall provide at least 8% of the total number of new dwelling units as affordable to low income households or at least 5% of the total number of new dwelling units as affordable to very low income households.
 - A.2.For-sale residential development projects shall provide at least 10% of the total number of new dwelling units as affordable to moderate income households.
- B. Developers of projects of 70 or more dwelling units are required to consider providing allocated units which are physically situated within and are part of the development ("on-site units") as early as possible but prior to application submittal. A meeting shall be conducted by the Director of the Department of Community Development or a designee and the

developer of the residential development of 70 or more units to discuss provision of allocated units on the project site. A developer proposing to provide allocated units on-site instead of paying the housing impact fee is entitled to receive one incentive or concession as outlined in the City's density bonus and other developer incentives provisions or other benefits as negotiated with the City. Notwithstanding the inclusionary requirements of subsection 21-02.050.A, all residential or mixed use development projects located in the Downtown shall pay a housing impact fee or construct on-site allocated units as follows:

- 1. For-rent residential development projects shall provide at least 4% of the total number of new dwelling units as affordable to low income households or at least 3% of the total number of new dwelling units as affordable to very low income households.
- B.2.For-sale residential development projects shall provide at least 5% of the total number of new dwelling units as affordable to moderate income hous
- C. Residential developments choosing to provide allocated units on-site shall provide allocated units equal to 15 percent of the total dwelling units in the development. At the time of the submittal of an application for a residential development to the Department of Community Development, if allocated units are included in the development, the developer shall identify the location of those units in the application materials and the proposed incentive or concession.DC. Each allocated unit shall be subject to a recorded affordability restriction at the targeted income level remain available for occupancy only by households whose incomedoes not exceed that of a low income household at an affordable rent for a term of at least 3055 years. The Director of the Department of Economic Development and Housing and Community Services or a designee is authorized to make the calculation, in each instance, of the affordable rent or housing cost.
- <u>ED</u>. <u>Fractional units that may result from the application of these requirements will be addressed as follows: A developer of a project less than 70 dwelling units may provide the number of allocated units in accordance with subsection C rather than subjecting the development to the housing impact fee imposed by this section and shall receive one incentive or concession consistent with City's density bonus and other developer incentives provisions or other benefits as negotiated with the City.</u>
 - 1. For a fractional unit requirement of less than 0.5, the applicant will pay a fractional impact fee.
 - 4.2. For a fractional unit requirement of 0.5 and above, the fraction will be rounded up to the next larger integer and treated as a whole unit.

<u>FE</u>.____

If a proposed residential development project would result in the elimination of existing deed restricted affordable housing units, the affordable units must be replaced on a one-for-one basis with equally affordable deed restricted units.

21-02.060 Relationship to Density Bonus Provisions.

A residential <u>applicant</u>development proposing allocated units consistent with Section 21-02.050(C) which also applies for a density bonus consistent with <u>Cchapter 20-31</u> of this code, may count <u>rental</u> units affordable to lower <u>or-moderate</u> income households toward both requirements. Additional units allowed by the density bonus shall <u>not</u> be included in the total project units when determining the proportion of <u>required</u> allocated units in a residential development.

21-02.070 Alternative Compliance.

Alternatives to payment of the housing impact fee or provision of on-site allocated units or payment of the housing impact fee in accordance with Section 21-02.050 include provision of allocated units off-site, dedication or conveyance of land, conversion of market rate units to affordable, preservation of at-risk housing, use of inclusionary credits, or other innovative approaches. All alternative compliance measures must produce at least the same number and affordability of units that would have been provided on-site, and are subject to review and approval by the Director of Planning and Economic Development. approaches endorsed by the review authority for the residential development.

- A. Allocated Units Provided Off-Site. A residential applicant may provide allocated units off-site ("off-site units"). The number of allocated units shall be equal to 20 percent of the total number of dwelling units in the development, determined by counting units proposed both on-site and off-site. A developer proposing to provide allocated units off-site instead of paying the housing impact fee is entitled to receive one incentive or concession as outlined in the City's density bonus and other developer incentives provisions or other benefits as negotiated with the City.
 - 1. Allocated units provided off-site must be located in the same quadrant of the City as the unallocated units of the development, unless the Director of Planning and Economic Development makes a determination that locating the off-site units in a different quadrant would better serve the General Plan Housing goals of the City. The quadrants of the City are formed by the intersection of Highway 101 and Santa Rosa Creek.
 - 2. As part of the application submittal materials, the <u>applicant</u>developer shall submit evidence that the <u>applicant</u>developer owns, or has an irrevocable option to purchase, the site where the off-site allocated units are proposed to be located.
 - 3. Allocated units provided off-site may not be the recipient of any <u>City or Housing Authority public</u> financing or subsidy.

- B. Land Dedication or Conveyance Alternative. A residential <u>applicant</u>development may offer to dedicate or convey land to the City, situated on-site or off-site.
 - 1. Land offered under this section must be within the City's boundaries and must be designated for a general plan land use which allows multifamily units.
 - 2. The <u>applicantdeveloper</u> shall provide an analysis which demonstrates that the land offered is suitable for affordable housing development in terms of size; location; general plan land use designation; availability of sewer, water and transit services; absence of toxics; absence of environmental constraints; site characteristics and surroundings. Staff will recommend to the review authority whether the dedication should be accepted.
 - 3. The <u>applicantdeveloper</u> shall also submit evidence that the <u>applicantdeveloper</u> owns, or has an irrevocable option to purchase, the site proposed for dedication or conveyance.
 - 4. Land conveyed under this section shall be used for the development of affordable housing for households of lower income.
 - 5. Land shall be identified and offered for dedication or conveyance at the time of development application submittal. The review authority shall recommend whether the City Council should, prior to development approval, accept or reject the offer. If the offer is accepted by the review authority, the land must be donated to the City no later than the date of approval of the final subdivision map, parcel map or housing development application, and must have all the permits and approvals, other than building permits, necessary for development with the required number of affordable units rejected, the developer shall fulfill the requirements of this chapter in another manner.
- C. Impaction Determination. Each site proposed to be dedicated or conveyed to the City for construction of affordable units or proposed for one or more off-site allocated units shall be evaluated as to whether the placement of such units will overly impact an area with lower income units. If the site is within 1,000 feet of one or more existing or approved developments in which more than 50 percent of the units are, or will be, restricted to occupancy by households of lower incomes, impaction shall be found, unless the existing or approved development is located downtown. The review a Authority may override a determination of impaction by making findings that local schools, services and adjacent uses will not be negatively impacted by the construction of allocated or affordable units at the proposed site.
- D. Conversion of Market Rate Units to Affordable. A residential applicant may propose to convert existing market rate units to affordable units in an amount equal to or greater than the required on-site inclusionary housing requirement, including any needed rehabilitation to ensure compliance with building, health and safety standards.
- E. Preservation of At-Risk Housing. A residential applicant may offer to purchase long term affordability covenants on an existing deed restricted affordable housing project at

imminent risk of contract termination and conversion to market rate housing.

- c.F. Credit for Additional Affordable Units. If an applicant completes construction on a site of a greater number of affordable units than required by this chapter, the additional units may be credited towards meeting the requirements of this chapter for a future project. The applicant may use credits in a future project or transfer the credits in writing to another developer. Credits will only be counted toward required affordable units with the same bedroom count, the same tenure (rental or ownership), and required affordability targets. The credits must be used within 10 years of issuance. Projects which have received a density bonus or which receive a government subsidy in any form, financial or other, shall not be eligible for credits.
- D.G. Innovation Encouraged. Innovative alternatives to providing affordable housing not outlined in this chapter shall be evaluated by staff and considered on a case-by-case basis. Substitute programs shall be permitted providing, at the recommendation of staff and determination of the review authority that the objectives of the <u>inclusionary</u> housing <u>ordinanceallocation plan</u> are being met with the alternate proposal.

21-02.080 Exemptions.

- A. The following residential developments are exempt from the provisions of this chapter:
 - 1. The construction of a dwelling unit to replace a previously existing dwelling unit situated on the same lot if the previous dwelling was demolished or destroyed within five years of the date the building permit application for the replacement unit is submitted to the Department of Community-Planning and Economic Development.
 - E.2. The construction of homeless shelters, community care/health care facilities, single room occupancy units and units which, under agreement with the City or a City agency, are only available for occupancy by lower or moderate income households at affordable rents or affordable sales prices for a period of not less than 5530 years.
 - F.3. The construction of accessory dwellingsecond units.
 - 4. A unit constructed under a building permit issued to an owner/builder.
- G.B. The following commercial developments are exempt from the Commercial Linkage fee requirements (Sections 21-02.100.B) of this chapter:
 - 1. Mixed-use projects consisting of two stories or more of residential over commercial space.
 - 2. Any commercial development project being constructed by or on behalf of a government or public institution such as a school, museum or other

such community use projects.

- 3. Public and private childcare facilities.
- 4. The construction of homeless shelters, community care/health care facilities, single room occupancy units and units which, under agreement with the City or a City agency, are only available for occupancy by lower or moderate income households at affordable rents or affordable sales prices for a period of not less than 55 years.
- 5. Churches.
- 6. Reconstruction of any building that was destroyed by fire, flood, earthquake or other act of nature, so long as the square footage does not exceed the square footage before the loss.
- 7. Replacement for commercial use gross floor area previously on the site but demolished within one year prior to the filing of a complete application for the new construction.

21-02.90 Establishment, Payment, and Use of the Housing Impact Fee<u>and Commercial</u> Linkage Fee.

A. Housing Impact Fee

- 1. Residential development projects shall be assessed a housing impact fee as an alternative to provision of on-site allocated units in accordance with Section 21-02.050.
- B.3. All housing impact fees paid under this chapter shall be paid to the City and shall be used by the City's Housing Authority only for the development of housing situated within the City that is affordable to households of lower incomes, including, but not limited to, the acquisition of property, costs of construction, including costs associated with planning, administration and design, as well as actual building or installation costs, and program administration. Housing assisted with housing impact fees shall be subject to a minimum 55--year-long term affordability covenants with the Housing Authority.

4. Housing impact fees paid by projects located downtown shall be utilized for development of housing affordable to households of lower and moderate incomes and proposed to be located downtown, as possible. If no such developments are proposed by July 1st of the second year after the date when these funds become available are paid to the Housing Authority, the fees may be utilized for the development of lower income units outside of downtown.

B. Commercial Linkage Fee

- 1. Commercial development shall be assessed a commercial linkage fee to mitigate the impact of the additional demand for affordable housing caused by such activity.
- 2. The City Council, by resolution, shall establish the amounts and calculation of the commercial linkage fee that shall be assessed on new commercial development, including community care facilities, as required by this subsection. The fee shall be based on the rate in effect at the time the building permit application is submitted, and the fee is due at or before building permit issuance. If a building permit is not required, the fee shall be based on the rate in effect at the time of Business Tax Certificate application. Fees are due at or before certificate issuance. The fee shall be adjusted annually in July based on the percentage change in the Bureau of Labor Statistics San Francisco/Oakland/San Jose Consumer Price Index All Urban Consumers (CPI-U).
- 3. All commercial linkage fees paid under this chapter shall be paid to the City and shall be used by the City's Housing Authority only for the development of housing situated within the City limits that is affordable to households of lower and moderate incomes, including, but not limited to, the acquisition of property, costs of construction, including costs associated with planning, administration and design, as well as actual building or installation costs, and program administration. Housing assisted with commercial linkage fees shall be subject to a minimum 55-year affordability agreement with the Housing Authority.
- 4. The developer of any project subject to the fee requirements may apply to receive a credit against the total amount of fees due, or a portion thereof, if said developer provides affordable housing through some other means agreeable to the City.

21-02.100 Rounding.

D.A development providing allocated units shall have its allocated unit obligation-rounded to the next lower whole number. The fractional requirement can be satisfied by the provision of an additional allocated unit or through the payment of a housing impact fee. The amount of the fee shall be based on the average applicable fee the project's unallocated units. This fee shall be paid prior to the first final inspection relating to the development.

21-02.1010 Inclusionary Unit Development Standards Timing of construction of allocated units.

- A. Allocated units shall be constructed concurrent with or before construction of unallocated units, whether provided on- or off-site. For phased projects, allocated units shall be provided in the first phase or with each phase of the project in proportion to the project.
- B. Allocated units shall be distributed throughout the residential project. Exceptions may be granted by the Director of Planning and Economic Development in instances where site dispersion is constrained by affordable housing funding sources which require clustering of subsidized units.
- C. Allocated units shall be comparable in number of bedrooms, exterior appearance and overall quality of construction to market rate units in the residential project as a whole. While the square footage of allocated units and interior features may not be equivalent to those in the project's market rate units, all features shall be of good quality and consistent with contemporary standards for new housing.
- D. Accessory dwelling units shall not be counted towards meeting a project's inclusionary requirements.

21-02.1120 Affordable Housing Incentives.

An applicant may request the City provide regulatory, procedural or financial incentives, including but not limited to a density bonus or modified development standards, in exchange for providing on-site inclusionary units as required by this chapter. The request for incentives shall be included as part of the project application materials, and shall be subject to review and approval by the Director of Planning and Economic Development.

21-02.120 Affordability Agreement and Terms.

- A. For developments providing allocated units, an affordability agreement must be executed prior to recording any final map for the residential development or prior to the issuance of any building permit for the residential development, whichever comes first. The affordability agreement shall be binding on all future owners and successors of interests of the residential development.
- B. Once the residential development including allocated units has received its final discretionary approval, the <u>applicantdeveloper</u> shall file an application, including payment of any processing and monitoring fees, with the Housing Authority for approval and finalization of the affordability agreement.
 - C. The affordability agreement shall:
 - 1. Identify the type, size and location of each allocated unit provided.
 - 2. Identify the term of the agreement, which would define the term of affordability of the allocated units.

- 3. Require that the allocated units be constructed and completed by the <u>applicantdeveloper</u> as specified in this chapter.
- 4. Require that each allocated unit be kept available only to members of the identified income group at the maximum affordable rent or housing cost during the term of the agreement.
- 5. Identify the means by which such continued availability shall be secured and enforced and the procedures under which the allocated units shall be leased and shall contain such other terms and provisions the Housing Authority may require. The agreement, in its form and manner of execution, shall be in a form able to be recorded with the Sonoma County Recorder.
- 6. The affordability agreement shall be reviewed and approved by the Executive Director of the City's Housing Authority and the affordability of the allocated units shall be monitored for compliance by the Housing Authority staff. The Housing Authority is hereby expressly authorized to act as the City's agent to enter into the affordability agreement for the purpose of enforcing the terms of the agreement consistent with this chapter.
- D. A project providing allocated units consistent with this chapter and affordable units consistent with the provisions of the density bonus and other developer incentives chapter of this code may enter into a single affordability agreement.

21-02.130 Administration.

- A. The City Council, by resolution, may from time to time adopt procedures, policies, rules and requirements, including the adoption of processing and administrative fees, to implement, administer, and/or enforce the provisions of this chapter.
- B. The Director of the Department of <u>Planning and EconomicCommunity</u>
 Development is authorized to make a determination of the number of dwelling units contained within a particular residential development, if a determination is needed to resolve a disagreement. When a question arises regarding the meaning, or requires an interpretation of any provision of this chapter to any specific circumstances or situation, the Director of <u>Planning and EconomicCommunity</u> Development is authorized to render a decision thereon in writing.
- C. The Director of the Department of Planning and Economic Development or designee is authorized to determination of the classification of a commercial land use.

 Commercial land uses shall be divided into three (3) classifications: commercial, retail, and industrial. When necessary, the Director shall determine the land use classification that most accurately describes the commercial development, or in the case of Mixed-use developments, the portion thereof, for the purposes of determining the fee to be imposed

<u>Services</u> shall keep on file and available for public review a copy of the current income schedules and utility allowances.

21-02.140 Annual Review.

- A. At least once each calendar year, the Department of <u>Planning and EconomicCommunity</u> Development shall prepare a report on the <u>inclusionary</u> housing <u>ordinanceallocation plan</u>, <u>both citywide and within the Downtown Station Area</u>, which shall include the following:
 - 1. The number of allocated units, both on- and off-site, issued building permits during the time period covered by the report.
 - 2. The number of qualifying units, owner/builder units, <u>accessory</u> <u>dwellingsecond</u> units, very low, <u>or moderate</u> income units and mixed use units issued building permits during the time period covered by the report.
 - 3. The amount of housing impact fees collected.
 - 4. The amount of acreage by land use category dedicated to the City.
 - 5. A listing of any staff recommendations, with regard to changes or revisions to the adopted program to improve its effectiveness and/or administration.
- B. The staff report shall be submitted to the Planning Commission and City Council as an agenda item at a joint or individual regular meeting.