## Fiscal Year-End 2019-20 Financial Review

City Council Study Session September 15, 2020

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Finance Department

## Financial Review - Agenda

- Fiscal Year-End 2019-20 General Fund Review
- Fiscal Year-End 2019-20 Transit Enterprise Fund Review
- Management Partners
- Update of General Fund Long Range Financial Forecast
- Strategies to Overcome Structural Deficit
- Funding Updates
- PG\&E Settlement Funds
- CARES Act Funding
- Future City Council Requests


## Fiscal Year-End 2019-20 General Fund Review

## FY 2019-20 General Fund Revenues

(unaudited)

| (in millions) | Budget | Actuals | \$ diff | \% diff |
| :---: | :---: | :---: | :---: | :---: |
| Property Taxes | 29.1 | 30.5 | 1.4 | 4.9\% |
| Sales Tax | 61.8 | 58.4 | -3.4 | -5.5\% |
| Utility Users Tax | 10.5 | 10.7 | 0.2 | 1.8\% |
| Motor Vehicle License Fees | 14.6 | 14.7 | 0.1 | 0.5\% |
| Other Taxes | 25.3 | 25.5 | 0.2 | 0.8\% |
| Interfund Charges | 14.1 | 13.1 | -1.0 | -6.8\% |
| Permits, Fines, \& Other Charges | 16.1 | 14.7 | -1.3 | -8.4\% |
| Rec \& Park Revenues | 3.6 | 2.2 | -1.4 | -38.8\% |
| Intergov't, Interest, Other | 15.6 | 15.2 | -0.4 | -2.6\% |
| Total GF Revenue | \$190.7 | \$185.1 | -\$5.6 | -3.0\% |

## FY 2019-20 General Fund Expenditures <br> (unaudited)

| (in millions) | Budget | Actuals | \$diff | \% diff |
| ---: | ---: | ---: | ---: | ---: |
|  | 135.0 | 131.4 | $(3.6)$ | $-2.7 \%$ |
| Salary \& Benefits | 37.4 | 36.5 | $(0.9)$ | $-2.4 \%$ |
| Service \& Supplies | $\mathbf{\$ 1 7 2 . 4}$ | $\mathbf{\$ 1 6 7 . 9}$ | $\mathbf{( \$ 4 . 5 )}$ | $\mathbf{- 2 . 6 \%}$ |
| Total Operating Expenditures |  |  |  |  |

## Status of General Fund Reserves

|  | Amount | Reserve <br> Percentage |
| ---: | ---: | ---: |
| FYE 2019-20 Unaudited Reserves | $\mathbf{\$ 2 8 . 4 M}$ | $\mathbf{1 6 \%}$ |
| FY 2020-21 Use of Reserves | -18.1 M |  |
| Projected Frozen Position Savings | 5.0 M |  |
| FYE 2020-21 Est. Unassigned Reserves | $\mathbf{\$ 1 5 . 3 M}$ | $\mathbf{8 . 5 \%}$ |
| Policy-Mandated Reserve Requirement | $\mathbf{\$ 2 6 . 8 M}$ | $\mathbf{1 5 \%}$ |
| OverI(Under) Council Policy | $\mathbf{( \$ 1 1 . 5 M )}$ |  |

## Fiscal Year-End 2019-20 Transit Enterprise Review

## FY 2019-20 Transit Enterprise Revenues

(unaudited)

| (in Millions) | Budgeted | Actual | \$ diff | \% diff |
| :--- | ---: | ---: | ---: | ---: |
| Federal 5307 | 2.50 | 2.51 | 0.01 | $1 \%$ |
| TDA | 6.83 | 6.62 | -0.21 | $-3 \%$ |
| STA | 3.06 | 2.46 | -0.60 | $-20 \%$ |
| Fares | 1.49 | 1.26 | -0.23 | $-15 \%$ |
| Measure M | 0.95 | 0.89 | -0.06 | $-6 \%$ |
| Other Local/State | 0.41 | 0.43 | 0.01 | $3 \%$ |
| Subtotal | $\mathbf{1 5 . 2 4}$ | $\mathbf{1 4 . 1 7}$ | $\mathbf{- 1 . 0 7}$ | $-\mathbf{7 \%}$ |
| CARES Act | 0.00 | 2.49 | 2.49 | $100 \%$ |
| Total Revenue | $\mathbf{\$}$ | $\mathbf{1 5 . 2 4}$ | $\mathbf{\$}$ | $\mathbf{1 6 . 6 6}$ |

## FY 2019-20 Transit Enterprise Expenditures

- Prior to FY 19-20, operating reserve has been gradually eroded to assist in funding essential capital activities (e.g., bus replacement, capital maintenance of existing buses)
- Result of structural deficit identified in FY 16-17
- As part of multi-year financial recovery strategy, Transit Division planned savings of up to $\$ 1.5 \mathrm{M}$ in $\mathrm{FY} 19-20$ to:
- Restore operating reserve to $15 \%$
- Begin to program annual capital set-aside to rebuild capital program


## FY 2019-20 Transit Enterprise Expenditures <br> (unaudited)

| (in Millions) | Budgeted | Actual | \$ diff | \% diff |
| :---: | ---: | ---: | ---: | ---: |
| Salary \& Benefits | 9.05 | 8.22 | -0.83 | $-9 \%$ |
| Services \& Supplies | 5.22 | 4.07 | -1.15 | $-22 \%$ |
| Overhead | 0.81 | 0.81 | 0.00 | $0 \%$ |
| Total Operating | $\mathbf{\$}$ | $\mathbf{1 5 . 0 8}$ | $\mathbf{\$}$ | $\mathbf{1 3 . 1 0}$ |
| $\mathbf{\$}$ | $\mathbf{( 1 . 9 8 )}$ | $\mathbf{- 1 3 \%}$ |  |  |

- Transit Division succeeded in achieving planned \$1.5M savings in FY 19-20, with additional savings due to hiring freeze and reduced service levels resulting from the pandemic


## Transit Enterprise TDA Reserve Background

- State Transportation Development Act (TDA) revenues allocated annually to counties, then allocated within Sonoma County per agreement
- Transit Division prepares annual claim for TDA revenues for operating and capital needs
- Unclaimed revenues remain in account held by MTC as a de facto reserve
- If revenues claimed but not expended, returned to account at end of year
- Structural deficit identified in FY 2017 resulted in ongoing draws against TDA reserve for capital needs due to underfunded capital program
$>$ FY 19-20 goal: Restore full 15\% operating reserve and re-establish annual capital set-aside for vehicle replacement and other capital activities


## Transit Division TDA Reserve

| Beginning TDA Reserve balance 7/1/19 | $\mathbf{\$}$ | $\mathbf{1 , 3 2 9 , 4 8 9}$ |
| :---: | :--- | :--- |
| Operating Reserve (8.8\%) | $\$$ | $1,329,489$ |
| Capital set-aside | $\$$ | - |


| Beginning TDA Reserve balance 7/1/20 (est.) | $\$$ | $\mathbf{4 , 9 6 0 , 6 4 4}$ |
| :---: | :--- | :--- |
| Operating Reserve (15\%) | $\$$ | $2,312,893$ |
| Capital set-aside: | $\$$ | $2,647,751$ |
| \$1.9M for immediate capital needs* |  |  |
| \$750K towards unfunded upcoming capital priorities** |  |  |

* Local match for federal grants, required hybrid engine replacements, capital maintenance
** E.g., MSCS electrification infrastructure, 2023 electric bus procurement


## FY 2020-21 Transit Enterprise Revenues

|  | (in Millions) | Budgeted 1/20 | Projected 9/20 | \$diff |
| :--- | ---: | ---: | ---: | ---: |
| \% diff |  |  |  |  |
| Federal 5307 | 2.59 | 2.52 | -0.07 | $-3 \%$ |
| TDA | 6.84 | 5.04 | -1.80 | $-26 \%$ |
| STA | 2.26 | 1.34 | -0.91 | $-40 \%$ |
| Fares | 1.51 | 0.44 | -1.07 | $-71 \%$ |
| Measure M | 0.92 | 0.69 | -0.23 | $-25 \%$ |
| Other Local/State | 0.49 | 0.41 | -0.08 | $-16 \%$ |
| Subtotal | $\mathbf{1 4 . 6 1}$ | $\mathbf{1 0 . 4 4}$ | $\mathbf{- 4 . 1 7}$ | $\mathbf{- 2 9 \%}$ |
| CARES Act | 0.00 | 1.58 | 1.58 | $100 \%$ |
| Total Revenue | $\mathbf{1 4 . 6 1}$ | $\mathbf{\$}$ | $\mathbf{1 2 . 0 3}$ | $\mathbf{\$}$ |

## Revenue Comparison: FY 20 Actual vs. FY 21 Projection



## FY 20-21 Transit Enterprise Expenditures

- Original FY 20-21 Operating Budget:
\$15.1M
- Projected FY 20-21 Operating Revenue: \$12.0M
- Includes \$1.6M CARES Act allocation
- Projected FY 20-21 Expenditures:
- Hiring freeze, reduced service levels
- Projected Remaining Deficit:
\$13.0-13.5M
\$1.0-1.5M


## Challenges/Considerations for Addressing Deficit

- Significant uncertainty related to timing and extent of revenue recovery (sales tax, fuel tax, fare revenue)
- Multi-year revenue decrease expected due to recession, COVID impacts
- No additional emergency relief funding anticipated
- Strong case to be made for preserving operating reserve to sustain operations in FY 21-22 and beyond
- Use of capital set-aside for operating exacerbates structural deficit
- Significant pending capital needs for bus replacement, electrification


## Challenges/Considerations for Addressing Deficit

- Opportunity to reduce labor costs constrained by current economic and COVID environment
- Requirement to maintain 6' social distancing on buses creates additional strain on limited financial and staffing resources (typical bus capacity=40 riders, but 10-12 with social distancing)
- To avoid passing up passengers, must continue to add service as dictated by current social distancing requirements


## City of Santa Rosa Budget Strategies

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September 15, 2020


## Baseline Forecast Summary

## Baseline Forecast Before Initial Budget Adjustments




## Baseline Forecast After Initial Budget Adjustments




- Shortfall in two phases:
- Covid-19 losses (FY20-25)
- Expiration of sales taxes (FY26 \& after)
- Also projected pension cost increases
- Initial budget adjustments:
- Council approved releasing \$10M in GF balance held for capital projects (moves from assigned to unassigned balance)
- Hiring freeze saves \$5.176M for one year
- Charts are before receipt of PG\&E settlement \& CARES Act funds


## Sample Budget Scenarios-I

| Strategy | Scenario A | Scenario B | Comment |
| :---: | :---: | :---: | :---: |
| Frozen vacancy savings | \$5.2M for 5 years | \$5.2M for 5 years | one year in baseline budget |
| GF CIP funds released at 6/30/20 | \$10M to unassigned | \$10M to unassigned | one-time resource |
| 0.25\% local sales tax rates | renew all 3 | renew all 3 | requires voter approval |
| Portion of PG\&E settlement used to replace GF reserves | \$30M of \$95M | \$20M of \$95M | trade-off is that higher PG\&E use reduces level of cuts |
| Budget reductions (or revenue increase) | none | \$1.5M in FY22 (0.8\%) | select from following strategies |
| Reduction restorations | none | none |  |

Scenario A


## Scenario B



## Sample Budget Scenarios-II

| Strategy | Scenario C | Scenario D | Comment |
| :---: | :---: | :---: | :---: |
| Frozen vacancy savings | \$5.2M for 5 years | \$5.2M for 5 years | one year in baseline budget |
| GF CIP funds released at 6/30/20 | \$10M to unassigned | \$10M to unassigned | one-time resource |
| 0.25\% local sales tax rates | renew all 3 | renew all 3 | requires voter approval |
| Portion of PG\&E settlement used to replace GF reserves | \$10M of \$95M | \$0M of \$95M | trade-off is that higher PG\&E use reduces level of cuts |
| Budget reductions (or revenue increase) | \$5M in FY22 (2.6\%) | \$8M in FY22 (4.2\%) | select from following strategies |
| Reduction restorations | \$4M in FY25 | \$7M in FY25 | made possible by tax renewals |

## Scenario C



## Scenario D



## Factors Used in Evaluating Budget Strategies

Implementation Difficulty Factors
Potential for community pushback Technical and operational difficulties of implementation Timing necessary for implementation Disruptive impact on service delivery
Disruptive impact within City organization

| Budget Strategies | Potential Annual Fiscal Impact |  |  |
| :--- | :---: | :---: | :---: |
|  | Potential for Success | $\begin{array}{c}\text { Less than } \\ \$ 500,000\end{array}$ | $\begin{array}{c}\$ 500,000- \\ \$ 1,000,000\end{array}$ | \(\left.\begin{array}{c}Over <br>

\$1,000,000\end{array}\right]\)

## Budget Strategies Summary

| Category | Total Annual <br> Fiscal Impact |
| :--- | ---: |
| Revenue enhancements | $\$ 39,492,000+$ |
| Expenditure controls/cost shifts | $\$ 2,700,000$ |
| Service delivery changes | $\$ 6,100,000$ |
| Service level reductions | $\$ 12,700,000+$ |
| Total | $\$ 60,992,000+$ |

## 1. Modify Business License Tax (BLT)

## Strategy Type: Revenue Enhancement

Modify Business License Tax (BLT) to raise or eliminate current \$3,000 cap on tax payment.

## Background and Analysis

- Current tax structure is regressive owing to cap (Santa Rosa structure established in 1990)
- City's BLT revenue is $\$ 26$ per capita
- Three cities that recently overhauled their business taxes now have significantly higher revenue per capita:

| City | Latest Overhaul | Revenue / Capita |
| :--- | :---: | :---: |
| Fremont | 2016 | $\$ 49$ |
| Concord | 2017 | $\$ 31$ |
| Livermore | 2018 | $\$ 80$ |

- If the $\$ 3,000$ cap established in 1990 was increased by Bay Area inflation, today it would be $\$ 6,700$
- City's BLT consultant projects the following impact of increasing the current $\$ 3,000$ cap:

| Proposal | Annual Tax Revenue | Increased Revenue |
| :--- | :---: | :---: |
| $\$ 3,000$ Cap | $\$ 4.40 \mathrm{M}$ | $\$ 0$ |
| $\$ 5,000$ Cap | $\$ 5.06 \mathrm{M}$ | $\$ 0.67 \mathrm{M}$ |
| $\$ 8,000$ Cap | $\$ 5.66 \mathrm{M}$ | $\$ 1.26 \mathrm{M}$ |
| $\$ 10,000$ Cap | $\$ 5.94 \mathrm{M}$ | $\$ 1.54 \mathrm{M}$ |
| No Cap | $\$ 8.35 \mathrm{M}$ | $\$ 3.95 \mathrm{M}$ |

- Estimated annual impact: \$600,000+ Estimated difficulty: moderate


## 2. Renew Existing Sales Tax Measures (Measure O, P, N)

## Strategy Type: Revenue Enhancement

- Renew Measures O and P on November 2020 ballot.
- Renew Measure N for public safety by 2024.


## Background and Analysis

- Requires approval by voters; Measure O and Measure N expire in 2025, Measure P expires in 2027
- Model assumes General Fund will backfill positions currently paid by Measure N
- All three taxes will raise around $\$ 11.4 \mathrm{M}$ each in FY 2025 dollars
- Renewal of Measure $N$ for public safety requires a $2 / 3$ vote
- Depending on economic circumstances obtaining this level of approval may not be possible
- Alternative approaches such as a general tax should be explored
- Should schedule for November 2022 ballot
- Estimated annual impact: $\$ 34.2 \mathrm{M}$

Estimated difficulty: moderate

## 3. Conduct Master Fee Study to Increase Cost Recovery

## Strategy Type: Revenue Enhancement

Increase cost recovery for fee-based programs

## Background and Analysis

- Do a pricing and pyramid analysis
- Pricing refers to consideration of whether market, full recovery fee or partial recovery fee is justified
- Use the individual vs community benefit pyramid concept to determine appropriate cost recovery
- Cost recovery of approximately $70 \%$ is a common target
- Estimate is based only on increase Recreation revenues
- Estimated annual impact: \$1.4M Estimated difficulty: moderate


| Assumptions | Estimations |
| :--- | ---: |
| FY 2019-20 Recreation budget (minus Measure 0) | $\$ 10,000,000$ |
| FY 2019-20 fee revenue | $\$ 3,600,000$ |
| Current Recovery rate | $\mathbf{3 6 \%}$ |
| Estimated recovery rate at 50\% | $\$ 5,000,000$ |
| Estimated increase in annual revenue | $\$ 1,400,000$ |

## 4. Modify Utility Users' Tax (UUT)

## Strategy Type: Revenue Enhancement

Modify utility users' tax (UUT) to cover wireless

## Background and Analysis

- Requires approval by voters
- UUT is considered a regressive tax by many jurisdictions
- Santa Rosa taxes landlines but not wireless
- City's per capita UUT revenue per $1 \%$ is $\$ 11.98$, below statewide median of $\$ 15.06$, in large part because wireless is not taxed
- Of 152 agencies that tax telephone service, 135 (89\%) include wireless service
- Estimated annual impact: \$1.2M Estimated difficulty: moderate-high

| Assumptions | Estimations |
| :--- | ---: |
| Annual bill per line (at \$30 per month) | $\$ 360$ |
| Approximate number of wireless lines <br> (assuming 40\% of population have wireless) | 69,000 |
| Total annual gross receipts for wireless | $\$ 24,840,000$ |
| Estimated annual revenue (at 5\% UUT rate) | $\mathbf{\$ 1 , 2 4 2 , 0 0 0}$ |



## 5. Limit Transfer of Real Property Transfer Tax (RPTT) Revenues

## Strategy Type: Revenue Enhancement

Limit transfer to Housing Authority and homeless programs (policy updated in 2018 ramps up contribution from 25\% of RPTT revenues in FY 2018 to 100\% by FY 2034).

## Background and Analysis

- Transfer of RPTT is well ahead of policy; forecast assumes these transfers are held to 100\% of RPTT starting FY 2022
- Housing Authority transfer dropped to \$250K in FY 2021 budget; using that amount as the base with $2 \%$ growth (instead of using the rest of the RPTT revenue) will reduce future forecast costs
- Soaring costs for homeless assistance must be addressed with a viable and sustainable regional system
- Estimated annual impact: \$250,000+ Estimated difficulty: Iow


## 6. Increase Cannabis Tax Rates

## Strategy Type: Revenue Enhancement

Increase cannabis tax rates under existing cap.

## Background and Analysis

- The City's Cannabis tax rates are significantly under the policy thresholds; annual revenue currently $\$ 1.8 \mathrm{M}$.
- Other cities get significantly more in revenue from this source (e.g., Vallejo, a city with a much lower population, receives $\$ 3 \mathrm{M} /$ year).
- Raising the rate could potentially more than double current tax revenues.
- Concern about burden of combined state and local taxes on cannabis industry.

| Santa Rosa <br> Tax Category | Max Rate Allowed <br> GR = gross receipts | Current Rate <br> GR = gross receipts |
| :--- | ---: | ---: |
| Cultivation | $8 \%$ GR or <br> \$25 per sq. foot | $2 \% \mathrm{GR}$ or <br> \$5 per sq. foot |
| Manufacturing | $8 \% \mathrm{GR}$ | $1 \% \mathrm{GR}$ |
| Distribution | $8 \% \mathrm{GR}$ | $0 \% \mathrm{GR}$ |
| Retail (Dispensary) <br> Medical | $8 \% \mathrm{GR}$ | $0 \% \mathrm{GR}$ |
| Retail (Dispensary) <br> Adult Use | $8 \% \mathrm{GR}$ | $3 \% \mathrm{GR}$ |

- Estimated annual impact: $\$ 1.8 \mathrm{M}$ Estimated difficulty: low


## 7. Civilianize Police/Fire Administrative Managers

## Strategy Type: Service Delivery Changes

Civilianize selected police/fire administrative managers.

## Background and Analysis

- Complications and resistance due to versatility of sworn staff, emergency response capability, and general opposition by senior management.
- Decrease in civilian managers over the years. Santa Rosa has relatively few non-sworn staff. Administrative duties performed by sworn staff include recruitment testing, training, employment, wellness, weed abatement.
- Requires meet and confer or bargaining.
- Use of civilians is accepted best practice and cost efficiencies can be significant.
- Estimated annual impact: \$500,000

Estimated difficulty: moderate-high

## 8. Modify Costly Work Rules And Special Pays

## Strategy Type: Service Delivery Changes

Modify costly work rules and special pays in Memorandum of Understandings (MOUs).

## Background and Analysis

- Resistance due to difficulty of implementation, impacts to recruitment and retention, and general senior management concerns.
- Requires comparison of special pays in labor market.
- In general cities are reforming special pay by eliminating use of paid leave in OT calculations and scrapping longevity pay.
- Examples include basing overtime on FLSA regs, eliminating management overtime (use leave), eliminating City paying a \% of health premiums versus flat dollar amount, reducing longevity pay in Police and Fire, and reducing vacation cash-out.
- Requires meet and confer bargaining.
- Estimated annual impact: \$1M

Estimated difficulty: moderate-high

## 9. Reduce Administrative Support

## Strategy Type: Service Level Reduction

Reduce administrative management support across departments to reduce the number of administrative managementlevel positions by 4 FTE

## Background and Analysis

- Resistance due to concerns relating back to departmental operations and division management, and specialized needs of larger departments.
- Mid-management and administrative capacity reductions are accepted "cut-back" strategies
- It does negatively impact the organization, but director positions are considered more critical
- Estimated annual impact: \$700,000

Estimated difficulty: moderate

## 10. Civilianize 5 Police Officer Vacancies

## Strategy Type: Service Delivery Changes

Replace 5 vacant police officer positions with community service officers (CSO).

## Background and Analysis

- Lowers cost for certain types of services/responses (Note: This strategy would be in addition to certain vacancy eliminations.)
- Requires meet and confer or bargaining.
- Santa Rosa PD has relatively few civilian positions.
- There can be significant savings to the extent civilians can replace sworn officers for tasks which do not

| Assumptions | Estimations |
| :--- | ---: |
| Police Officer | $\$ 212,000$ |
| Community Service Officer | $\$ 120,000$ |
| Savings from Converting to CSO | $\$ 92,000$ |
| Annual Savings for 5 Positions | $\$ 460,000+$ <br> associated costs | require arrest authority. (Note: civilians are not as versatile as sworn and 2018 staffing study did not recommend fewer officers.)

- Estimated annual impact: \$500,000 Estimated difficulty: moderate-high


## 11. Require Departments To Offset Separation Expenditures

## Strategy Type: Expenditure Controls/Cost Shifts

Require departments to offset separation expenditures.

## Background and Analysis

- Estimated separation payments of $\$ 1.5$ million are currently budgeted annually
- Under this proposal, each department would be charged applicable separation payments, and to offset those costs departments would have to accrue savings by waiting longer to fill their vacant positions
- Concern that this would increase overtime in fire and police
- Since departments often do not spend entire annual expenditure appropriation it seems feasible
- Estimated annual impact: $\$ 1.5 \mathrm{M}$

Estimated difficulty: low

## 12. Reduce Budget For Health Contributions (no benefit change)

## Strategy Type: Expenditure Controls/Cost Shifts

Reduce budget for health contributions by 5\% (no change in benefit levels)

## Background and Analysis

- Historically over-budgeted, especially in recent years
- Rationale is that it is smart to eliminate areas of overbudgeting prior to other strategies
- This seems to be the case with healthcare
- Not unusual in that many cities budget assuming
 everyone selects higher cost plans
- Estimated annual impact: \$700,000 Estimated difficulty: low


## 13. Cap Health Contributions At Current Levels

## Strategy Type: Expenditure Controls/Cost Shifts

Cap health contributions at current levels.

## Background and Analysis

- Requires meet and confer with bargaining units
- Current monthly health care contributions are $\$ 2,115$ to $\$ 3,042$, depending on bargaining unit
- Health care costs are growing faster than City revenues, making a fixed percentage share not sustainable
- Employee contributions not covered would continue to be deducted on a pre-tax basis
- Expect the savings to grow larger afterwards

- Estimated annual impact: \$900,000 Estimated difficulty: moderate-high


## 14. Conduct Organizational Assessment/Process Improvement

## Strategy Type: Expenditure Controls/Cost Shifts

Conduct citywide organizational assessment/process improvement.

## Background and Analysis

- Can be useful in identifying alternative service delivery options. Ideas include:
- Contract for certain services where there is a private sector labor cost advantage (e.g., revenue collections)
- Use IT solutions for "self-service" approaches which can drive down need for staffing and call centers
- Spot areas for process improvements to eliminate no and low value activity
- May require meet and confer or bargaining
- Estimated annual impact: \$1M (about 0.5\% of the operating budget) Estimated difficulty: moderate-high


## 15. Forego Merit Increase for One Year

## Strategy Type: Expenditure Controls/Cost Shifts

Forego merit increase for one year (loss of increase, not a delay in payment).

## Background and Analysis

- Requires meet and confer with bargaining units
- Unlikely to cause turnover; affects only those under top step
- Omitting one year of merit increase will lower the trajectory of future costs
- Estimated annual impact: \$900,000

Estimated difficulty: moderate-high

## 16. Improve Control Of Discretionary Overtime

## Strategy Type: Expenditure Controls/Cost Shifts

Improve control of discretionary overtime (OT).

## Background and Analysis

- Historically underbudgeted
- OT expenditures are significantly above Great Recession levels; fire OT increases not only due to wildfires
- FY 2021 budget is $\$ 8.9 \mathrm{M}$ vs. $\$ 11 \mathrm{M}$ actual in FY 2020
- Difficult to achieve $\$ 8.9 \mathrm{M}$ OT given firefighter and police officer frozen vacancies, so forecast assumes $\$ 10 \mathrm{M}$ for FY21
- Can't use OT to offset impact of frozen vacancies
- Need detailed analysis of OT use, vacancy levels, and
 overall salary cost vs. budget
- Estimated annual impact: $\$ 1.1 \mathrm{M}$

Estimated difficulty: high

## 17. Maintain Currently Frozen Vacant Positions

## Strategy Type: Service Level Reductions

Maintain currently frozen vacant positions (or equivalent savings) for 5 years ( 36 FTE ).

## Background and Analysis

- May require meet and confer or bargaining
- City has a list of 36 FTE that are currently designated as frozen, at an annual savings of $\$ 5.2 \mathrm{M}$
- Baseline forecast assumes positions frozen for one year (FY 2021), resulting in a vacancy rate of 4.5\%
- Fiscal model assumes these positions are frozen through FY 2025
- Vacancy rate thereafter assumed to be $1.5 \%$
- Concerns that this is non-strategic, but given difficulty in finding agreement on other ways to reduce expenditure an arbitrary approach is often the only way
- Estimated annual impact: \$5.2M

Estimated difficulty: low

## 18. Use Retirement Incentives To Reduce Additional Positions

## Strategy Type: Service Level Reductions

Use retirement incentives to reduce additional positions.

## Background and Analysis

- Savings is impact per 10 FTE average cost positions, net of incentive, assuming positions are frozen for one year.
- Need to determine how many staff are age eligible and try to be strategic about exiting businesses which are not high priority or which the City is not obligated to deliver
- Estimated annual impact: \$1.5M

Estimated difficulty: low

## 19. Eliminate 25\% Of Positions Vacated Over 2 Years

## Strategy Type: Service Level Reductions

Eliminate 25\% of positions vacated over two years starting FY 2022 (in addition to positions vacated through retirement incentives).

## Background and Analysis

- May require meet and confer or bargaining
- Cutting future vacancies avoids affecting filled positions
- Cutting $25 \%$ of vacancies allows $75 \%$ to be filled, and thus gives some flexibility in shaping the organization
- Assuming 7\% turnover rate results in 20 FTE reduction over two years; actual savings depends on positions ultimately eliminated
- Need to perform service evaluation to determine most strategic areas for reduction
- Estimated annual impact: \$3.7M

Estimated difficulty: moderate

## 20. Reduce Increase in Capital Funding in the Model

## Strategy Type: Service Level Reductions

Reduce increase in capital funding in model above current Capital Improvement Plan (CIP).

## Background and Analysis

- Reduction in model assumption only
- 5-year CIP calls for $\$ 2.2 \mathrm{M}$ in annual General Fund contributions
- Average capital transfers from FY 2005 to FY 2021 was \$3.9M
- Model uses $\$ 4.0 \mathrm{M}$ starting in FY 2022 as this was close to historical average and would allow the City to respond to some unmet capital needs and major maintenance
- Estimated annual impact: \$1.8M Estimated difficulty: low


## 21. Eliminate 2.0 FTE Annual Increase in the Model

## Strategy Type: Service Level Reductions

Eliminate 2.0 FTE annual increase in the model.

## Background and Analysis

- Reduction in model assumption only - current model assumes 2.0 FTE growth to partially respond to future population and workload growth
- Does not affect current positions - General Fund currently has 788.25 FTE
- Growth in savings compounds annually
- Estimated annual impact: \$500,000+

Estimated difficulty: low

## Budget Strategies Summary

| Category | Total Annual <br> Fiscal Impact |
| :--- | ---: |
| Revenue enhancements | $\$ 39,492,000+$ |
| Expenditure controls/cost <br> shifts | $\$ 2,700,000$ |
| Service delivery changes | $\$ 6,100,000$ |
| Service level reductions | $\$ 12,700,000+$ |
| Total | $\$ 60,992,000+$ |

## Key Strategy (estimated \$34M impact)

- Renew local sales tax rates
(Strategy 2 - revenue enhancement)


## High Potential for Success (low difficulty, high/moderate gain, estimated \$13M impact)

- Increase cannabis tax
(Strategy 6 - revenue enhancement, \$1.8M)
- Require departments to offset separation expenditures (Strategy 11 - expenditure controls/cost shifts, \$1.5M)
- Reduce budget for health contributions without change in actual benefits (Strategy 12 - expenditure controls/cost shifts, \$700K)
- Maintain currently frozen vacant positions for five years (built into baseline forecast for only one year)
(Strategy 17 - service level reductions, \$5.2M)
- Use retirement incentives to reduce additional positions (Strategy 18 - service level reductions, \$1.5M)
- Reduce increase in capital funding in model (Strategy 20 - service level reductions, $\$ 1.8 \mathrm{M}$ )
- Eliminate 2.0 FTE growth in model (Strategy 21 - service level reductions, \$500K)


## Contact Information

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## Funding Updates -

 PG\&E Settlement Funds CARES Act Funds
## Public Outreach - Input on PG\&E Funds

- Target Audience
- Fire Survivors (Coffey Park, Fountaingrove, Hidden Valley, and Mobile Home Communities)
- Community at large
- Digital Survey, Virtual Community Meetings
- Digital Survey: Launch mid-September and end Early October
- Virtual Meetings last two weeks of September: Coffey Park area, Fountaingrove and Hidden Valley areas, Community-wide
- October 8 - report to LTFPA
- October 27 - Report to City Council


## PG\&E Settlement Funds

Fire Resiliency Unmet Needs (\$42M - \$47M)

- Public Assistance Local Match (\$1.1M)
- Fire Station 5 Rebuild (\$14.5M)
- Damaged Sidewalk Repair (\$4.1M)
- Damaged Pavement Repair (\$24M)
- FEMA Ineligible Costs and Disallowances (\$1M - \$5M)
- Vegetation Management One-time Costs
- Hazardous Tree Removal
- Public Right of Way
- Open Space
- Private Property


## PG\&E Settlement Funds

Operational Needs

- GF Reserves Restoration and Stabilize Structural Deficit (\$10M \$40M)
- PERS UAL Payment for Pension Cost Relief - Still Evaluating

Community Needs

- Renewal Enterprise District Seed Money (\$8M - \$10M)
- Jump Start Affordable Housing in Downtown
- Roseland Library (\$1M - \$10M)


## CARES Act Funds

- City's Allocation: $\$ 2,143,806$, paid in six installments
- Funding may be applied to prior year expenses/backfill General Fund
- Applied full allocation to City personnel costs for response between March and June 2020
- \$2M of General Fund reserves now available for any use


## Underfunded CIP

- GF Deferred Maintenance Need = \$18M/year over 10 years
- Maintains the status quo
- Improve maintenance Conditions = \$25M/year over 10 years
- Improvements to be consistent with good maintenance practice
- New Capital Needs \$10M - \$15M/year over 10 years
- Bridge, parks, recreation, and facility projects
- How To Address Funding Deficit (all under evaluation)
- Enhanced Infrastructure Financing Districts (EIFD)
- Parcel Tax
- Contributions from General Fund


## Future City Council Requests

- City Clerk and IT impacted by expanded virtual meetings and increase in Public Records Act (PRA) requests
- Support needed in City Clerk's Office to back-up Zoom Host duties and to provide assistance in managing PRA requests
- IT needs to add support for virtual meetings (currently only 1 FTE)
- Request for two Limited Term positions (Two-year terms)
- 1.0 LT Admin Tech; 1.0 LT Media Services Tech
- Cost for the two positions: \$220,000
- Pay for through reduction in GF Travel/Training budgets


## Future City Council Requests

- Additional funding needed for Fire Rebuild Permit services
- Rebuild Center operating under contract with Bureau Veritas
- Fire damaged properties receive expedited plan review and inspection services
- Current-year expenditures exceeding budget
- Approximately $\$ 300 \mathrm{~K}$ remaining for FY 2020-21
- 800 properties are under construction in rebuild area; 500 have yet to move forward
- Request \$1M from GF Reserves to maintain expedited service delivery for remainder of FY 20-21 and to complete rebuild work


## Questions?

