

CITY OF SANTA ROSA
CITY COUNCIL

TO: MAYOR AND CITY COUNCIL
FROM: DAN HENNESSEY, DIRECTOR, TRANSPORTATION AND
PUBLIC WORKS DEPARTMENT
SUBJECT: ROUTE 101 BICYCLE AND PEDESTRIAN OVERCROSSING
(CML-5028(083)) CONSTRUCTION CONTRACT CONTINGENCY
ACTION

AGENDA ACTION: MOTION

RECOMMENDATION

The Transportation and Public Works Department recommends that the Council, by motion, approve construction contingency funds for the Route 101 Bicycle and Pedestrian Overcrossing (CML-5028(083)), Contract Number C00769, in the amount of \$2,000,000, increasing the total authorized amount including contingency to \$39,574,978.70.

EXECUTIVE SUMMARY

This motion will provide contingency funds to the construction contract with Ghilotti Construction Company, Inc. in the amount of \$2,000,000 for the Route 101 Bicycle and Pedestrian Overcrossing construction contract, increasing the total authorized amount including contingency to \$39,574,978.70.

GOAL

This item relates to Council Goal #2 - Invest in the Development and Maintenance of the City's Infrastructure by constructing new bicycle and pedestrian facilities.

BACKGROUND/PRIOR COUNCIL REVIEW

On May 12, 2008, the Council, by Resolution No. 27078, approved Cooperative Funding Agreement No. M71406 with Sonoma County Transportation Authority (SCTA) to provide \$50,000 in funding to the City for the feasibility study of the Santa Rosa Bicycle and Pedestrian Bridge at Highway 101.

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On November 30, 2010, the Council, by Resolution No. 27774, accepted the Santa Rosa Bicycle and Pedestrian Bridge Feasibility Study prepared by Steven Grover & Associates.

On November 15, 2011, the Council adopted Resolution No. 28013, approving the Cooperative Agreement between Caltrans and the City of Santa Rosa for completion of the Project Initiation Document for the Santa Rosa Junior College Pedestrian and Bicycle Bridge on US Highway 101.

On September 1, 2015, the Council, by Resolution No. 28681, approved the first amendment to Cooperative Agreement M71406 between SCTA and the City of Santa Rosa making available a total of \$250,000 of Measure M Funding for the proposed Bike-Pedestrian Access across Highway 101 Project.

On June 15, 2016, the Council, by Resolution No. 28801, approved the Budget for the City of Santa Rosa for Fiscal Year 2016-17, which included \$500,000 for the preparation of US Highway 101 – Bicycle and Pedestrian Bridge Project Approval and Environmental Documentation (PA&ED) phase.

On September 13, 2016, the Council, by Resolution No. 28859, approved Cooperative Agreement No. 04-2617 between the State of California and the City of Santa Rosa authorizing Caltrans to provide Independent Quality Assurance for the Project Approval and Environmental Document (PA&ED) phase for the US Highway 101 – Bicycle and Pedestrian Bridge.

On June 20, 2017, the Council, by motion, approved Project Work Order A010019-2016-01 with BKF Engineers for the Project Approval and Environmental Document (PA&ED) phase for the US Highway 101 – Bicycle and Pedestrian Bridge not to exceed amount of \$907,559.

On March 20, 2018, the Council, by motion, approved Amendment No. 1 to Project Work Order with BKF Engineers to evaluate an additional project location, the Range Avenue-Bear Cub Way alignment, for the Project Approval and Environmental Document (PA&ED) phase for the US Highway 101 – Bicycle and Pedestrian Bridge, increasing the contract amount by \$379,344, for a total amount of \$1,286,903.

On July 21, 2020, the Council provided input on the draft environmental document for the Bicycle and Pedestrian Overcrossing.

On September 15, 2020, the Council, by Resolution No. RES-2020-151, approved a cooperative agreement between Caltrans and the City of Santa Rosa for independent quality management assessment during the preparation of the project plans, specifications, and estimate for the improvements to the Highway 101 Bicycle and Pedestrian Overcrossing.

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On April 27, 2021, the Council, by motion approved two resolution(s) to: 1) adopt California Department of Transportation (Caltrans) Local Assistance Procedures Manual (LAPM) Chapter 10 policies and procedures for state and federal funded projects; and 2) approve a Professional Services Agreement (PSA) with BKF Engineers, of Santa Rosa, CA, to provide professional design and right of way services for the preliminary engineering (PE) phase of the Highway 101 Bicycle and Pedestrian Overcrossing Project, in the amount of \$3,842,952.

On August 17, 2021, the Council, by Resolution No. RES-2021-146, authorized the filing of an application for grant funding through the Metropolitan Transportation Commission (MTC) Active Transportation Program and authorized \$2.5M of Senate Bill 1 (SB1) funds and \$550,000 of Transportation Development Act (TDA) funds to match federal funds being requested for construction.

On October 26, 2021, the Council, by Resolution No. RES-2021-180, authorized the filing of an application for MTC State Transportation Improvement Program (STIP) funding in the amount of \$3.4M for construction.

On April 26, 2022, the Council, by Resolution No. RES-2022-075, requested MTC allocate \$600,000 of FY 22/23 TDA3 funds, increase appropriations by \$600,000 of TDA3 funds, and authorize submittal of the project to the California Transportation Commission (CTC) in order to receive FY22/23 apportionment of SB1 funds in the amount of \$3,914,094.

On August 9, 2022, the Council, by Resolution No. RES-2022-169, approved Cooperative Agreement Number 04-2837 between the State of California, acting through its Department of Transportation (Caltrans), and the City of Santa Rosa authorizing Caltrans to provide quality management assessment for right of way support, right of way acquisition, and utility relocation activities for the Project.

On April 11, 2023, the Council, by Resolution No. RES-2023-067, authorized submittal of the project to the California Transportation Commission (CTC) in order to receive FY23/24 apportionment of SB1 funds in the amount of \$1,174,065.

On February 13, 2024, the Council, by Resolution No. RES-2024-023, approved Project Specific Maintenance Agreement Number TR04-22-HB15 between the State of California, acting through its Department of Transportation (Caltrans), and the City of Santa Rosa outlining the requirements and procedures for inspecting, evaluating, and maintaining the Project.

On April 9, 2024, the Council, by Resolution No. RES-2024-044, approved and delegated authority to the City Manager to negotiate and execute a First Amendment to Professional Services Agreement Number F002308 with BKF Engineers, of Santa Rosa, CA, for the Highway 101 Bicycle and Pedestrian Overcrossing Project to finalize

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bid documents, and provide additional studies and grant application support increasing the contract amount by \$973,850 for a total amount not to exceed \$4,816,802.

On February 25, 2025, the Council, by Resolution No. RES-2025-028, approved Cooperative Agreement Number 04-3020 between the State of California, acting through its Department of Transportation (Caltrans), and the City of Santa Rosa authorizing Caltrans to provide quality management assessment of the construction activities for the Highway 101 Bicycle and Pedestrian Overcrossing project and delegate authority to the City Manager to negotiate and execute the agreement.

On February 10, 2026, the Council, by Resolution No. RES-2026-012, 1) rejected the bid of Gordon N. Ball, Inc. on Contract Number C00769, Route 101 Bicycle and Pedestrian Overcrossing (CML-5028(083)) ("Contract"), as nonresponsive; 2) found that Ghilotti Construction Company, Inc. of Santa Rosa, California ("Ghilotti") was the lowest responsible and responsive bidder; and 3) awarded the Contract to Ghilotti for a contract amount of \$37,574,978.70. The sources of funds are Capital Improvement funds, Senate Bill 1 Road Maintenance and Rehabilitation Program grant funds, Transportation Development Act Article III grant funds, Active Transportation Program federal grant funds, Congestion Mitigation and Air Quality Improvement Program federal funds, and Regional Measure 3 grant funds.

ANALYSIS

The project will construct a bicycle and pedestrian shared-use overcrossing spanning U.S. 101 connecting Elliott Avenue to Edwards Avenue.

On February 10, 2026, the construction contract was awarded to Ghilotti Construction Company, Inc., in the amount of \$37,574,978.70. Due to the contract sum being approximately 29% above the engineer's estimate, Council approved contract award to Ghilotti Construction Company, Inc. with zero dollars (\$0) in contingency funds. As construction progresses, contingency funding is needed to address unforeseen field conditions, utility conflicts, design refinements, and other changes that may arise during construction.

This motion brings the construction contingency from 0% to approximately 5.3%; typical project construction contingencies are 10% to 15% for the City improvement projects.

FISCAL IMPACT

Approval of this action does not have a fiscal impact on the General Fund. Funds for this project were previously appropriated in Fiscal Year 2026-27 Capital Improvement Program to the Route 101 Bicycle and Pedestrian Overcrossing (CML-5028(083)) Job Ledger Key 17381. Sufficient appropriations are available within the project budget.

ENVIRONMENTAL IMPACT

In accordance with the California Environmental Quality Act (CEQA), an Initial Study was performed for this project which resulted in the drafting and adoption of a Mitigated Negative Declaration by the lead environmental agency, Caltrans, in March 2021. A Categorical Exclusion under the National Environmental Policy Act (NEPA) was also certified for this project by Caltrans in March 2021. The recommended action to approve additional construction contingency funds and increase the total authorized contract amount is within the scope of the previously approved environmental documents and does not involve any changes to the project that would require additional environmental review under CEQA or NEPA.

BOARD/COMMISSION/COMMITTEE REVIEW AND RECOMMENDATIONS

Not applicable.

NOTIFICATION

Not applicable.

ATTACHMENTS

- Attachment 1 – Location Map

PRESENTER(S)

Dan Hennessey, Director of Transportation and Public Works
Lisa Welsh, Supervising Engineer
Jose Mederos, Assistant Engineer