

#### FIRST 2025 GENERAL PLAN AMENDMENT PACKAGE:

#### 1) HOUSING ELEMENT AMENDMENT;

#### 2) DUTTON AVENUE GENERAL PLAN AMENDMENT AND REZONING; AND

#### 3) SANTA ROSA GENERAL PLAN 2050 FINAL EIR, GENERAL PLAN 2050 AND SPECIFIC PLAN AMENDMENTS

City Council Meeting – June 3, 2025

Planning & Economic Development Department



#### HOUSING ELEMENT AMENDMENT

Jessica Jones, Deputy Director - Planning

#### **Project Description / History**



Amendment to the 2023-2031 Housing Element to reflect changes to City's RHNA obligations due to a recent annexation and two clerical edits.

- 8/7/2024: LAFCO approved the annexation; recorded on 9/25/2024
- 10/18/2024: Request from County to initiate RHNA transfer
- 11/14/2024: Planning Commission approved the Lane Drive project
- 3/4/2025: Council authorized Mayor to sign joint transfer agreement letter
- 3/13/2025: Planning Commission unanimously recommended approval
- 3/20/2025: ABAG Executive Board approved transfer agreement

#### **Housing Element Amendment**



 Current 6<sup>th</sup> Cycle RHNA obligations, and the obligations with transfer (641 total units – 34 Very Low Income and 607 Above Moderate Income):

Income Category	2023 - 2031 RHNA Adopted	2023 - 2031 RHNA After Transfer
Very Low	1,218	1,252
Low	701	701
Moderate	771	771
Above Moderate	1,995	2,602
Total	4,685	5,326

- Housing Element is required to be updated.
- Proposed amendment includes:
  - ✓ RHNA transfer
  - ✓ Two clerical edits: correct title of Table 5-2 and mathematical error in Table 5-11



#### DUTTON AVENUE GENERAL PLAN AMENDMENT AND REZONING

Susie Murray, Supervising Planner - Development Review



General Plan Amendment and Rezoning for a 5.95-acre vacant, undeveloped parcel.

- 3/14/2006: Council approved General Plan amendment from General Industry to Medium Density Residential
- 3/21/2006: Council adopted associate rezoning
- 10/18/2018: Design Review Board approved multi-family housing project
- 9/25/2024: Current applications submitted
- 1/8/2025: Neighborhood Meeting held (one attended)
- 3/13/2025: Planning Commission unanimously recommended approval



#### **General Plan**

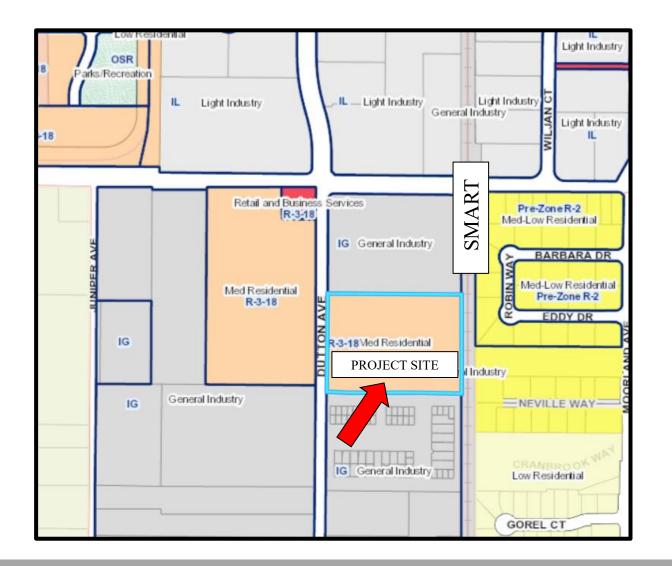
*Existing:* Medium Density Residential

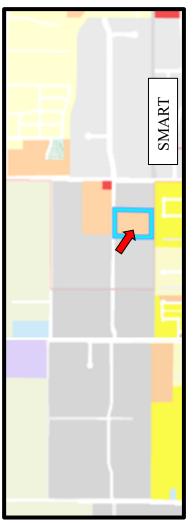
Proposed: General Industry

#### Zoning

*Existing:* Multi-Family Residential (R-3-18)

*Proposed:* General Industrial (IG)









- Government Code Section 65863 ("No Net Loss" law) requires a jurisdiction maintain adequate sites to accommodate its RHNA
- Government Code Section 66300 (Housing Crisis Act) requires concurrent replacement of residential units
  - ✓ Subject proposal would result in an anticipated reduction of 86 potential units
  - ✓ General Plan 2050 includes land use changes, including an increase in density at 615/625 Acacia Lane, that will result in an addition of over 140 residential units



- Mitigated Negative Declaration (MND) adopted on October 18, 2018
- Pursuant to Senate Bill 18, Tribal Consultation was completed on May 2, 2025
- Pursuant to CEQA Guidelines Sections 15162 and 15164, an Addendum to the 2018 MND was prepared
- The Addendum considered all criteria in Appendix G (CEQA Checklist)



#### SANTA ROSA GENERAL PLAN 2050 FINAL EIR GENERAL PLAN 2050 AND SPECIFIC PLAN AMENDMENT

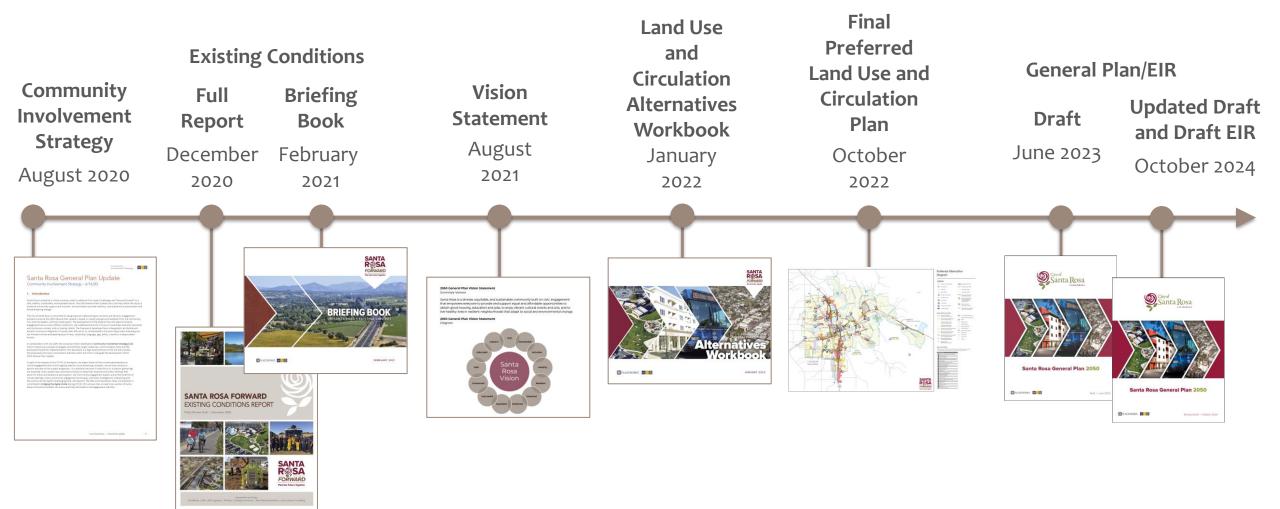
Amy Nicholson, Supervising Planner – Advance Planning Nancy Woltering, Senior Planner – Advance Planning

#### **General Plan 2050**



# General Plan 2050 Process

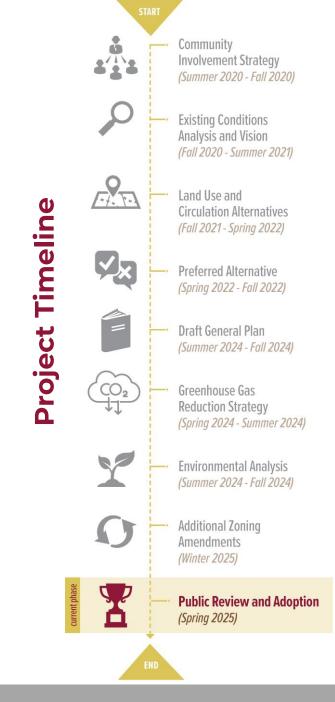
#### Milestone Documents



#### General Plan Process

Final stage of this multi-year effort

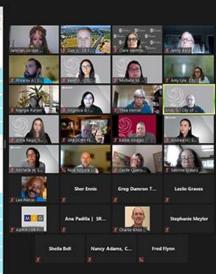




# General Plan 2050 Community Engagement

#### Community Engagement



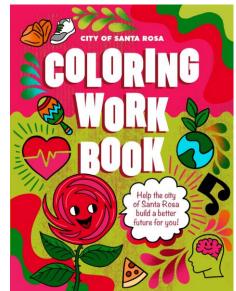




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General Plan Key Features

#### Key Components

- Community Vision for the Future
- Project Objectives
- Areas of Change
- Equity Priority Areas
- Equity Priority Populations



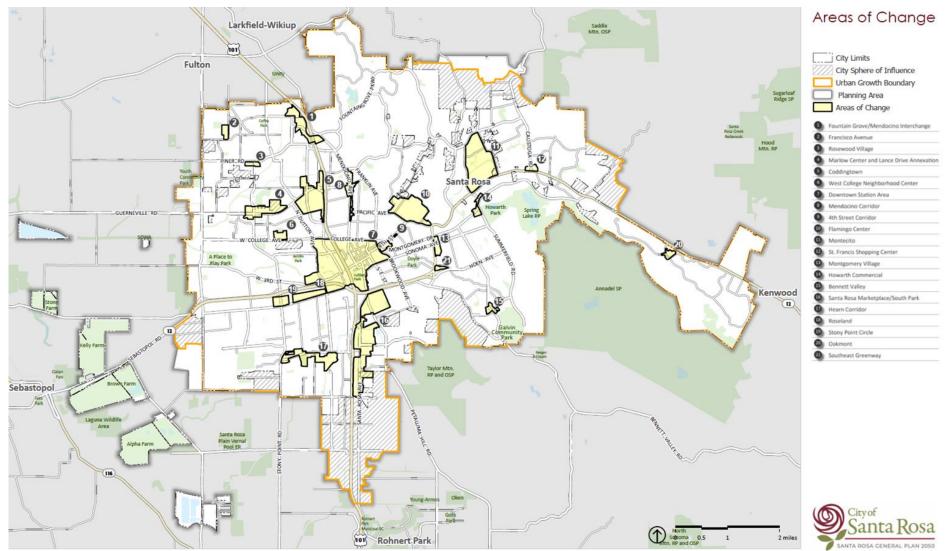
# General Plan Chapters

- 1. Introduction
- 2. Land Use and Economic Development
- 3. <u>Circulation</u>, <u>Open Space</u>, <u>Conservation</u> and GHG Reduction
- 4. Urban Design, Cultural and Tribal Cultural Resources, Historic Preservation, and Art and Culture
- 5. <u>Safety</u>, Climate Resilience, <u>Noise</u>, Public Services and Facilities
- 6. Health, Equity, Environmental Justice and Parks
- 7. <u>Housing</u> (adopted in February 2023)

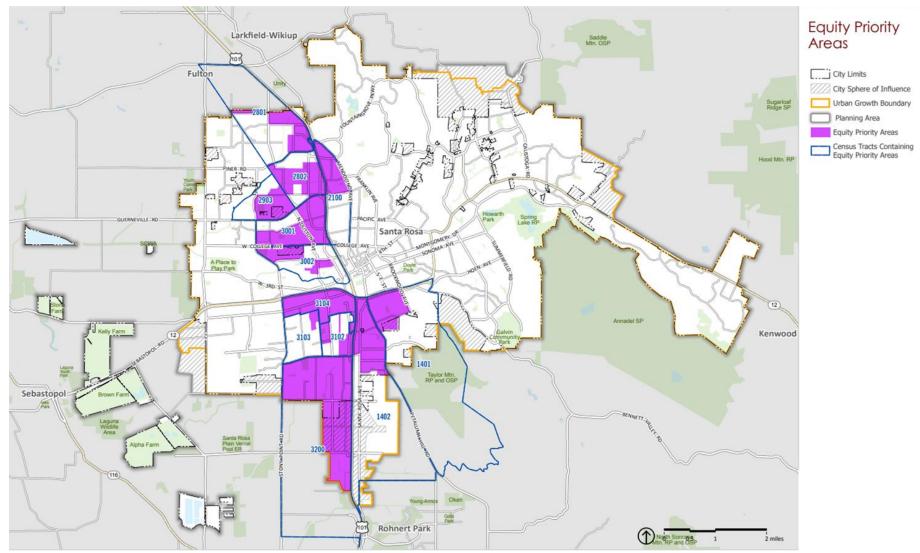
8. Glossary

(the 8 required elements are <u>underlined</u>)

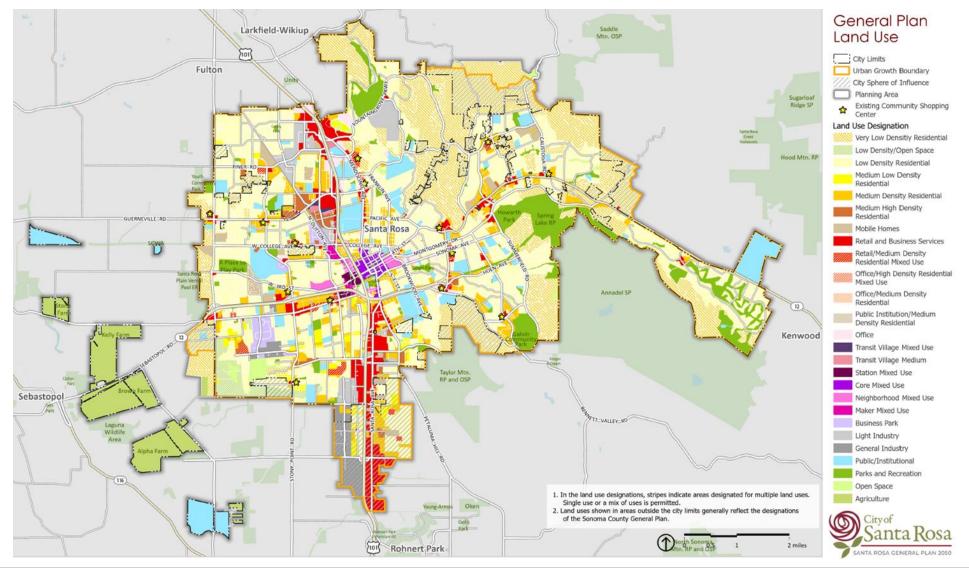
# Areas of Change



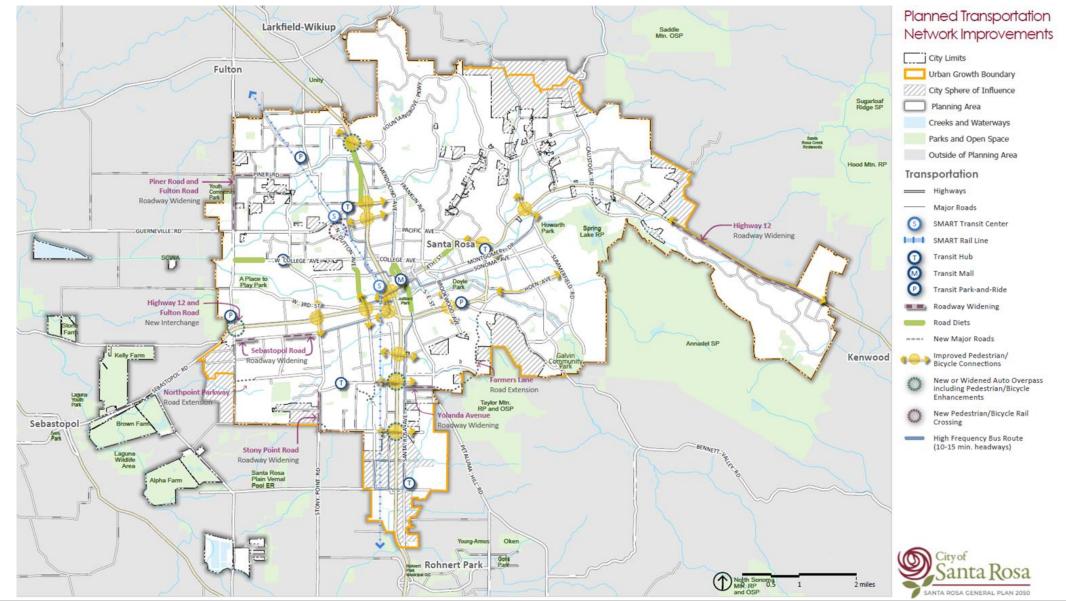
# Equity Priority Areas



#### General Plan 2050 Land Use Diagram



#### Planned Transportation Network Improvements



#### Revisions Made in Response to Comments

# Response to Planning Commission Comments

• Simplified chapter introductions to **remove repetition** of the key attributes of the Community Vision addressed by each element

• Refined references to Areas of Change, Equity Priority Areas, and Equity Priority Populations

 Clarified language to ensure reference further prioritizing these areas/populations, as appropriate

#### Response to Agency Comments

- Revised Regional Fault Map to be consistent with map released February 2024
- Refined language in **Mitigating Policies and Actions** pertaining to the protection of Biological Resources
- Clarified that site specific Biological Resource Assessments would be prepared for specific projects, as applicable, to protect biological resources

#### Response to Public Comments

• Citywide significance level for residential Vehicle Miles Traveled (VMT) can be addressed at the project level

• Clarified some of the road widenings address Evacuation needs

• Urban Agriculture Ordinance – Revised "consider" to "develop", to explicitly direct preparation of the ordinance

#### Response to Tribal Comments

- Refined the **Tribal Acknowledgement**
- Emphasized the Tribes' role of protecting resources within their ancestral tribal areas
- Refined Mitigating Actions addressing Tribal Cultural Resources
- Confirmed **City will work with the Tribes to develop internal policy** to protect tribal cultural resources in the city.

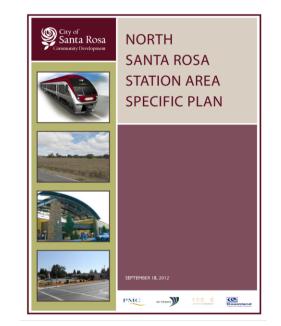
#### Response to CAL FIRE Comments

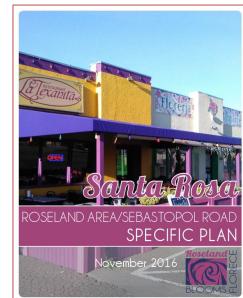
- Added language to assure long-term maintenance of community fire breaks and public and private road clearance
- Added definition for Evacuation Constrained Parcels
- Replaced Cal FIRE map in the General Plan, showing moderate, high and very high fire hazard severity zones
- Board of Forestry and Fire Protection acceptance April 8th, 2025

#### General Plan Consistency Specific Plan Amendments

# Specific Plan Amendments

 Updated the North Station Area Specific Plan and Roseland Area/Sebastopol Road Specific Plan, eliminating references to local streets, to be consistent with the General Plan 2050



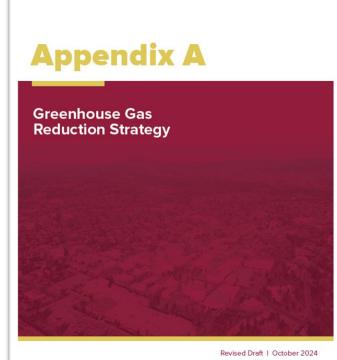


# Community-wide Greenhouse Gas (GHG) Reduction Strategy



# GHG Reduction Strategy - Path to Carbon Neutrality

- Meets the State's goals for 2030 and 2045 GHG levels:
  - 40% below 1990 levels by 2030
  - 85% below 1990 levels by 2045
  - Carbon neutrality by 2045
- Integrated with the General Plan to ensure a cross-sector approach to reducing GHGs.
- "CEQA Qualified Plan."
- Reviewed as part of the EIR.



# GHG Reduction Strategy Objectives



1. Decrease community-wide vehicle miles traveled (VMT) and increase the use of zero-emission vehicles and equipment.



- 2. Reduce community-wide energy use and transition to carbon-free energy sources.
- 3. Achieve a zero-waste future for Santa Rosa.
- 4. Use water efficiently and enhance drought resilience.
- 5. Enhance sustainable and carbon-free practices communitywide.

# Environmental Impact Report

## Program-Level EIR

Program-level EIR is appropriate when a "project" consists of a series of actions related to the issuance of rules, regulations, and other planning criteria

- Does <u>not</u> evaluate impacts of future construction-level projects that are consistent with the General Plan;
- <u>Does</u> allow the subsequent project-level environmental review for future development to tier off the Program EIR; and
- Streamlines future environmental review procedures.

# Addressing Environmental Impacts

- Where significant environmental impacts are identified, CEQA requires mitigation by:
  - avoiding
    reducing
    rectifying
  - minimizing
    - eliminating

- compensating
- CEQA allows incorporation of mitigation measures as policies and actions to protect, preserve, and/or enhance environmental resources.
- Where impacts are significant and unavoidable, the EIR includes a discussion why the impact cannot be reduced to less-than significant.

# Environmental Topics Evaluated in EIR

- Aesthetics
- Agricultural Resources \*
- Air Quality \*
- Biological Resources
- Cultural Resources
- Energy
- Geology and Soils
- Greenhouse Gas Emissions
- Hazards and Hazardous Materials

- Hydrology and Water Quality
- Land Use and Planning
- Noise \*
- Population and Housing
- Public Services, Parks, and Recreation
- Transportation \*
- Tribal Cultural Resources
- Utilities and Service Systems
- Wildfire \*

\*Topics found to have a significantand-unavoidable impact.

# Significant and Unavoidable Impacts

- Agricultural Resources
  - Convert CEQA Important Farmland to non-agricultural uses.
  - Lose Williamson Act lands.
- Air Quality
  - Exceed Bay Area Air District's regional significance thresholds and expose sensitive receptors to air pollution during operation.

#### Noise

 Expose sensitive receptors to excessive noise from construction and vehicles.

#### • Transportation

- Exceed standards for residential vehicle miles traveled (VMT) per capita and VMT from new arterial lanes.
- Wildfire
  - Exacerbate risk of wildfire.

# Alternatives to the Proposed Project

#### **Alternative A: No Project**

- General Plan 2035 remains in effect, is not replaced by General Plan 2050.
- No amendments to Specific Plans and Santa Rosa City Code associated with the General Plan 2050.
- Proposed GHG Reduction Strategy would not be adopted.

#### **Alternative B: Increased Density**

- Same households, residential units, population, and jobs.
- Medium Low density residential parcels in Areas of Change and in or adjacent to Priority Development Areas would be redesignated to Medium High density residential.

#### Statement of Overriding Considerations

- Significant and unavoidable impacts at program level do not preclude a finding of less-than-significant at the project level for future development
- The City may approve a project with significant and unavoidable impacts by issuing a "Statement of Overriding Considerations" that identifies how the benefits of the project outweigh the potential adverse environmental effects.
- The "Statement of Overriding Considerations" must be included in the record of project approval.

#### Public Comments

- 45-day public comment period from 10/7/2024 through 11/20/2024
- Comments received from:
  - California Geologic Survey
  - California Department of Fish and Wildlife
  - California Department of Transportation

- Sonoma County
- Bikeable Santa Rosa
- Members of the public

#### • Concerns:

- Mitigation measures and mitigating General Plan policies and actions
- Vehicle Miles Traveled
- South Santa Rosa Specific Plan

# Final EIR

• Final EIR published April 2025

- Final EIR includes:
  - Comments received during the public review period for Draft EIR
  - Responses to comments
  - Changes and corrections to text of Draft EIR

• EIR consists of the Draft EIR and the Final EIR



#### Implementation



# Municipal Code and Zoning Map Amendments Public Hearings Summer 2025



#### **Development Review**

 $\odot$  Project alignment with General Plan 2050



#### **Policy Direction**

• Future ordinance and policy workplan



It is recommended by the Planning Commission and the Planning and Economic Development Department that the Council:

- By resolution, amend the 2023-2031 Housing Element to reflect a transfer of Regional Housing Needs Allocation (RHNA) units related to the annexation of 34.93 acres, and two clerical edits to correct the title of Table 5-2 and correct a mathematical error in Table 5-11;
- 2. By resolution, adopt an Addendum to the previously approved Dutton Avenue Residences Mitigated Negative Declaration;
- 3. By resolution, adopt a General Plan Amendment to change the land use designation for 3150 Dutton Avenue from Medium Density Residential to General Industry;
- 4. Introduce an ordinance rezoning 3150 Dutton Avenue from R-3-18 (Multi-Family Residential) to General Industrial (IG), consistent with the General Plan land use designation;
- By resolution, certify the General Plan 2050 Final Environmental Impact Report (FEIR) and approve the Statement of Overriding Considerations, Findings of Fact, and Mitigation Monitoring and Reporting Program; and
- 6. By resolution, adopt the General Plan 2050 and associated Specific Plan amendments.